

City of El Segundo

SMOKY HOLLOW

SPECIFIC PLAN \ PUBLIC REVIEW DRAFT \ February 2018



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Prepared by

MIG, Inc.

John Kaliski Architects

KOA

Strategic Economics

ACKNOWLEDGEMENTS

City Council

Suzanne Fuentes

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Drew Boyles

Mayor Pro Tem

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Council Member

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Council Member

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Commissioner

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Commissioner

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Commissioner

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Greg Carpenter

City Manager

Sam Lee

Planning and Building Safety Director

Gregg McClain

Planning Manager

Paul Samaras

Principal Planner

Tina Gall

Contract Planner

Ken Berkman

Public Works Director

Lifan Xu

City Engineer

Consultant Team

MIG, Inc.

John Kaliski Architects

KOA

Strategic Economics

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01

INTRODUCTION
+ VISION



TECH CENTER

EAST POINT

01 INTRODUCTION + VISION

The Smoky Hollow Specific Plan provides a framework and long-term strategy to guide public and private investment in the Smoky Hollow area.

1.1 OBJECTIVES

Development activity in Smoky Hollow will be stimulated and influenced by a range of tools, including:

- ▶ Development standards, design guidelines, and other regulatory tools and metrics
- ▶ Public infrastructure improvements
- ▶ A comprehensive and strategic set of policy, physical, and programmatic implementation actions

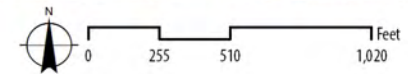
The Specific Plan emphasizes flexibility and creativity to enable new businesses to thrive and supports the long-term health and expansion of the many existing businesses that contribute to El Segundo's success.

The Specific Plan builds on the eclectic nature of Smoky Hollow, sets policy to create a dynamic public realm, and grounds the regulatory framework in economic reality.

Figure 1-1: Planning Area Map



 Smoky Hollow Specific Plan Boundary



1.2 SETTING

1.2.1 Planning Area

Located in the central portion of the City of El Segundo, the Smoky Hollow Specific Plan area extends east to west and is bounded by Indiana Street and Sepulveda Boulevard to the east, downtown El Segundo to the west, the Chevron oil refinery (and El Segundo Boulevard) to the south, and residential neighborhoods to the north. Regional access to Smoky Hollow is provided by Interstate 105 (Glenn Anderson Freeway) Interstate 405 (San Diego Freeway), and California State Route 1 (Sepulveda Boulevard, also known as the Pacific Coast Highway). El Segundo Boulevard and Franklin Avenue run east/west the length of the Specific Plan area (see Figure 1-1: Smoky Hollow District). The Specific Plan area covers 0.18 square miles (120 acres), or just over three percent of the City's total area of 5.5 square miles (see Figure 1-2: Regional Location). With a mix of lot sizes on small streets, the land use pattern and character of the Smoky Hollow area were largely shaped by the original industrial uses that developed during the mid-20th century to serve the airport, aerospace/defense, and nearby refinery industries.

The east side of Smoky Hollow is characterized by larger block patterns and parcels and medium-scale buildings originally intended for manufacturing, with a typical building footprint of over 10,000 square feet. In comparison, the street grid on the west side has smaller blocks and smaller-scale buildings, with a typical footprint of just over 3,000 square feet.

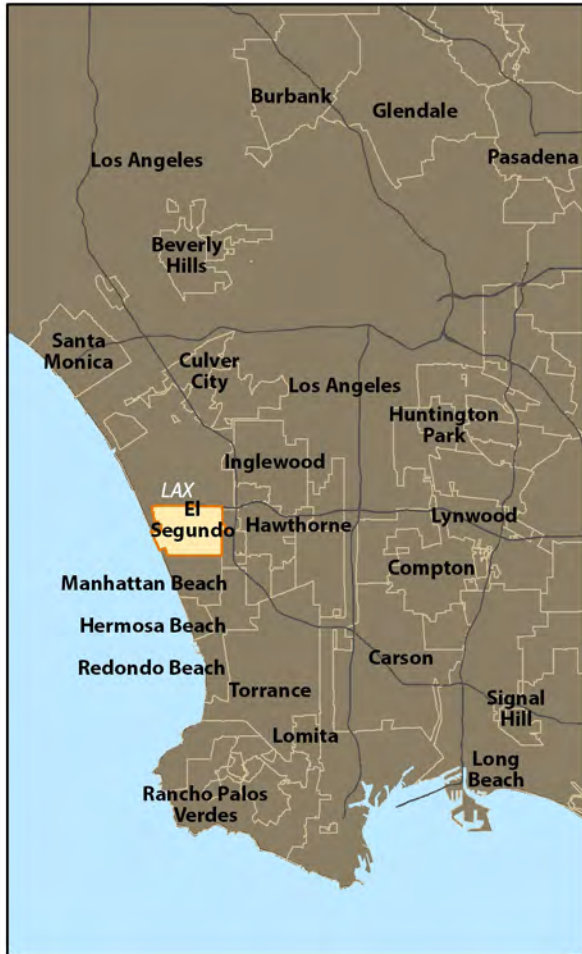
To the east, Sepulveda Boulevard separates Smoky Hollow from large corporate campuses and multi-story buildings. To the west, Main Street provides downtown amenities within walking distance to the west half of the Smoky Hollow Specific Plan area.

1.2.2 Local History



Smoky Hollow rapidly developed into an industrial district after World War II due to the influence of local aerospace companies such as Northrop Grumman (with a presence in El Segundo dating to 1932) and general demand for manufacturing, distribution, and industrial service uses. The district was largely built out by the early 1960s.

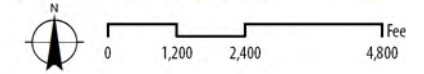
By the late 20th century, the district suffered the loss of large-scale manufacturing uses, as the regional aerospace industry contracted in response to post-Cold War defense cuts.

Figure 1-2: Regional Location Map



Source: Esri, DigitalGlobe, GeoEye, Earthstar Geographics, CNES/Airbus DS, USDA, USGS, AeroGRID, IGN, and the GIS User Community

-  Smoky Hollow Specific Plan Boundary
-  City of El Segundo City Limits





1

1. *The Standard Oil Refinery formed the backdrop to Smoky Hollow in 1949 as Smoky Hollow's development boom began.*

2. *General Tile Company was located on Sheldon Street in Smoky Hollow in the 1950s.*



2

While the shrinking demand for manufacturing companies created a glut of industrial space, Smoky Hollow retained a sizeable base of manufacturing companies. However, by 2000, limited demand for industrial space and the aging building stock resulted in a gradual decline of physical conditions in the district.

The accompanying decline in property values and rents sparked a renaissance driven by demand for creative office and flexible/research and development (flex/R&D) space.

Today, Smoky Hollow is a transitional, predominately light industrial district located

between a residential neighborhood to the north and a heavy industrial site—the Chevron Oil Refinery—to the south. Reflecting the transition of Smoky Hollow's traditional industrial lands, the area is characterized by a pattern of traditional industrial buildings, typically built over 50 years ago, and some newer structures. The mix of old and new is enticing to prospective businesses and visitors to the district. Incubator, creative, and knowledge-based businesses are attracted to these types of building forms and the funky, eclectic nature of Smoky Hollow.



3



4



5

3 By the 1960s, most of Smoky Hollow had been developed.

4 International Rectifier, a Smoky Hollow industry, invented the world's first solar-powered automobile in 1958. The team converted a vintage 1912 Baker electric car to run on photovoltaic energy, using over 10,000 individual solar cells mounted to the car's rooftop.

5 The El Segundo Herald ran this cartoon to encourage readers to pick a name—Smoky Hollow, Sleepy Hollow, or Brickyard West—for the Specific Plan area.

1.3 PLAN CONTEXT

In response to shrinking manufacturing demand, declining investment, and parking issues, the City adopted the first Smoky Hollow Specific Plan in 1986. The intent of the 1986 plan was to: 1) preserve existing uses that conform to the plan, 2) provide opportunities for both small business and medium-sized manufacturing uses, 3) provide a transition from the high-density uses on the east side of Sepulveda Boulevard to the lower-density commercial and residential uses to the west, and 4) resolve issues related to parking, circulation, and development standards.

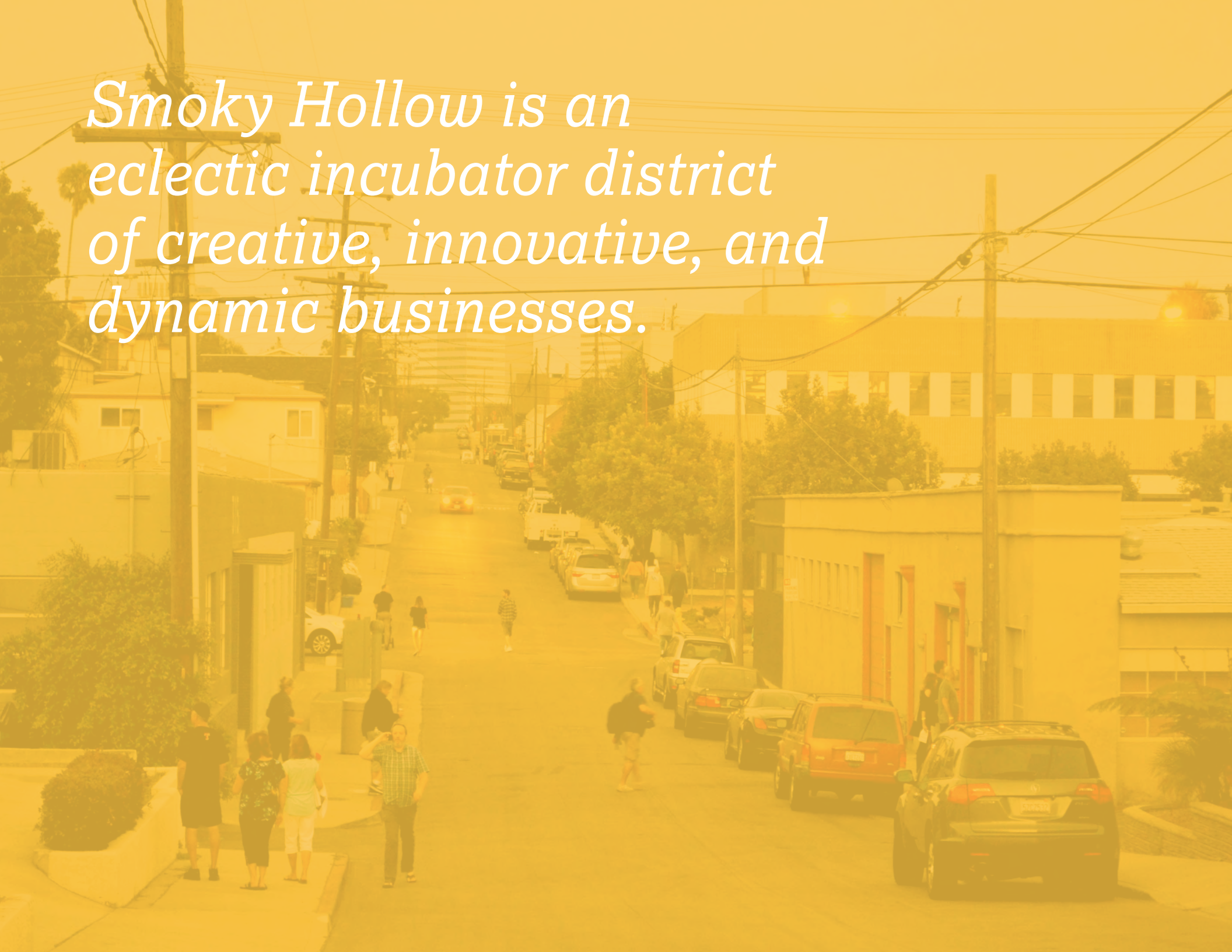
The 1986 plan did not anticipate the tremendous growth in emerging creative, technology, and new media companies in the greater Los Angeles area. Faced with space, regulatory, and time constraints, many developers opted to modernize existing buildings rather than wait for new, ground-up development. This resulted in the preservation of many original brick industrial buildings juxtaposed against more modern, sleeker, and newer developments.

Smoky Hollow's transition and interesting character appeals to today's creative class of

companies. With demand for creative office space expected to continue to rise, an updated land use framework is needed to sustain Smoky Hollow's transformation into a regional hub for creative businesses and new types of manufacturing.

This updated Smoky Hollow Specific Plan sets a regulatory and planning framework that focuses development efforts on revitalizing buildings for incubator industrial and office space. This Specific Plan reflects the goals and objectives of various stakeholders, including businesses and property owners, real estate and development professionals, the Planning Commission, and City Council. The Smoky Hollow Specific Plan includes development regulations, design guidelines, and funding strategies to realize the new vision. The plan deliberately builds upon the traditional uses and structures within the district and introduces the opportunity for intensification and revitalization. The ultimate goal is to facilitate the transformation of the Smoky Hollow district from an aging industrial area to a vigorous incubator district and major economic force in the City.

Smoky Hollow is an eclectic incubator district of creative, innovative, and dynamic businesses.



WHAT IS A SPECIFIC PLAN?

In the State of California, a specific plan is one of the many tools for implementing the goals and policies of a general plan. Specific plans implement a city or county's general plan through the development of policies, programs, and regulations for a localized area and in greater detail. Specific plans are put in place to regulate distinct character areas that cannot be regulated through general ordinance or city-wide zoning. A specific plan establishes a link between implementing policies of the General Plan and the individual development proposals in a defined area within the city.

GENERAL PLAN CONSISTENCY

The Smoky Hollow Specific Plan has a direct relationship to the City of El Segundo General Plan and provides site-specific, detailed descriptions of regulations, standards, and guidelines for implementing General Plan goals and policies. To achieve this, the Specific Plan must demonstrate that

it is consistent with the General Plan, which was last comprehensively updated in 1992. (The Circulation Element was updated in 2004 and the Housing Element in 2014). The General Plan provides a citywide approach to planning for future development. It includes the seven required General Plan elements: Land Use, Circulation, Housing, Open Space (combined with Recreation), Conservation, Noise, and Public Safety, along with an Air Quality Element and Hazardous Materials and Waste Management Element. The General Plan identifies goals, objectives, and policies related to each of the chapters. The land use and development approach for the Smoky Hollow Specific Plan area is compatible with the goals, policies, and general pattern of land uses contained in the General Plan. The authority for preparation and adoption of specific plans is set forth in the California Government Code, Sections 65450 through 65457.

1.4 VISION

The Smoky Hollow Specific Plan sets forth a forward-thinking, practical vision for the future of this eclectic, creative area. The vision and guiding principles are built upon extensive community engagement, including workshops and stakeholder interviews, City policy, and technical analysis of established conditions. In turn, every goal, strategy, and action included in this plan must both relate to and implement this shared vision.

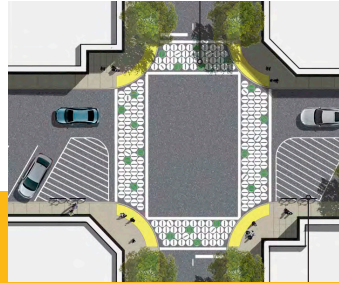
1.5 GUIDING PRINCIPLES

The Vision Framework includes eight guiding principles:



Promote a Vibrant Smoky Hollow

The Smoky Hollow District possesses significant potential to become an incubator hub and creative center in El Segundo and throughout the region. The Specific Plan promotes characteristics that attract creative and cutting-edge businesses to the area, and addresses identified constraints to the retention and growth of local businesses.



Support Infrastructure Improvements

Inadequate infrastructure may limit the desirability of the area for creative and technology-based businesses. The Specific Plan supports the provision of adequate infrastructure to facilitate telecommunications that will attract and retain employee-intensive businesses.



Preserve Smoky Hollow's Mid-Century Industrial Feel

Its vibrant industrial, commercial, and downtown areas create a distinct character. The Specific Plan preserves and enhances Smoky Hollow's intimate, small-town character, its history, authenticity, and fine-grained architectural scale.



Develop Parking Solutions

Parking in the Smoky Hollow district remains a primary concern for local businesses and nearby residents. The Smoky Hollow Specific Plan identifies parking and mobility solutions that address parking needs, including the maximization of curbside parking resources, the development of shared parking facilities, and other transportation demand management strategies.



Encourage Land Uses that Support the District's Vision

The Specific Plan provides for commercial and industrial development that promotes new and existing businesses, sustains economic growth, and incorporates sustainability principles. Further development of uses that are incompatible with the vision is discouraged. Additionally, nearby residential neighborhoods are protected.



Define an Attractive and Distinctive Image for Smoky Hollow

A walkable, cohesive, and enduring built environment provides a foundation for Smoky Hollow to flourish. Enhanced streetscapes, pedestrian-oriented buildings, and intimate outdoor spaces create a sense of place and community. Architecture that respects the established industrial character while incorporating innovative solutions for new and more sustainable development represents a critical piece of the local identity.



Provide Connections Between Destinations for All Modes of Travel

The Smoky Hollow district will become a center for daytime activity, complete with walking and bicycle pathways to Main Street and the Sepulveda Boulevard corridor. The Smoky Hollow Specific Plan prioritizes seamless cycling and pedestrian connections, encouraging greater reliance on alternative transportation options.



Emphasize Flexibility, Creativity, and Innovation

A place as unique as Smoky Hollow draws creative industries, innovative thinking, and advanced technologies. The Specific Plan recognizes this asset and provides flexibility for new solutions and ideas that contribute to the success of Smoky Hollow.

Smoky Hollow with the Chevron refinery in the background



1.6 TRANSFORMATIVE PROJECTS

Transformative projects are intended to embody the creative ideas and further support the Specific Plan's vision for Smoky Hollow. These projects catalyze future change while addressing some of the key issues and opportunities in Smoky Hollow.

- ▶ Undertake a comprehensive approach to parking and mobility. The Specific Plan identifies short- and long-term actions, including using existing rights-of-way to increase the parking supply. In the longer term, the potential formation of a parking district and transportation demand management practices will be critical.
- ▶ Establish Franklin Avenue as the functional, aesthetic, and social backbone of the plan area. Implement projects that create a shared social space among drivers, cyclists, and pedestrians, and make the street welcoming and appealing with a focus on landscaping, signs, and street furniture.
- ▶ Facilitate development of creative office and flexible/research and development space and intensification of these desirable uses on appropriate sites. Demand is growing for these uses in the area as the regional

economy shifts toward increasing shares of professional services firms and creative businesses, which often prefer unique spaces and vibrant, eclectic locations such as Smoky Hollow and El Segundo.

- ▶ Leverage the many positive attributes of the area such as the artistic industrial vibe and the relaxed beach community feel. The vision for Smoky Hollow will be communicated most effectively by drawing people to the district by providing interesting destinations.
- ▶ Take the next steps in bringing a complete fiber optic network to Smoky Hollow. Providing adequate infrastructure supports the flow and processing of information and maintains the desirability of the area to creative and technology-based businesses.

1.7 THE FUTURE OF SMOKY HOLLOW

The following visualizations illustrate the vision through photo-realistic renderings of key areas in the Specific Plan area. Each visualization shows the baseline 2017 conditions and potential improvements articulated in the Specific Plan. These renderings are illustrative and are intended to be conceptual and not prescriptive.

El Segundo Boulevard (2017)



El Segundo Boulevard *(Potential)*



Franklin Avenue (2017)



Franklin Avenue *(Potential)*



Typical North/South Street (2017)



Typical North/South Street *(Potential)*







02

PRIVATE REALM STRATEGIES



02 PRIVATE REALM STRATEGIES

The Smoky Hollow Specific Plan creates a foundation to support the Plan area's transition into a regional destination for creative and cutting-edge businesses.

2.1 PRIVATE REALM STRATEGIES

The regulatory and design framework established here will guide and focus the transition of Smoky Hollow to a creative, innovative, and dynamic environment.



The private realm includes all privately owned property in Smoky Hollow, which accounts for 78 percent of the total land within the Specific Plan area (approximately 94 acres). The chapter begins with the land use regulations and development standards that guide

development. The chapter concludes with design guidelines.

Where a provision in this chapter does not address a specific condition or situation that arises, the provisions set forth in the El Segundo Municipal Code (ESMC) shall apply. In the event of a conflict between these provisions and the provisions of the ESMC, the provisions set forth in the Smoky Hollow Specific Plan shall govern.

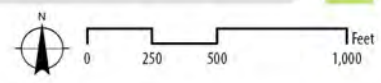
Figure 2-1: Zoning Districts



-  Smoky Hollow Specific Plan Boundary
-  Parks and Open Space

Specific Plan Zoning Districts

-  Smoky Hollow West
-  Smoky Hollow East
-  Public Facility
-  Parking



2.2 LAND USE REGULATIONS

2.2.1 Land Use Objectives

These land use objectives are broad policy statements intended to guide land use decision-making:

- ▶ Encourage commercial and industrial development that promotes new and established businesses and sustains economic growth while also preserving Smoky Hollow's postwar industrial character, history, authenticity, and fine-grained architectural scale.
- ▶ Encourage the integration of everyday uses that serve the Smoky Hollow district without unduly competing with the retail activity of Main Street and surrounding districts.
- ▶ Limit non-supportive land uses that dilute the area's reputation as a creative and cutting-edge business community.

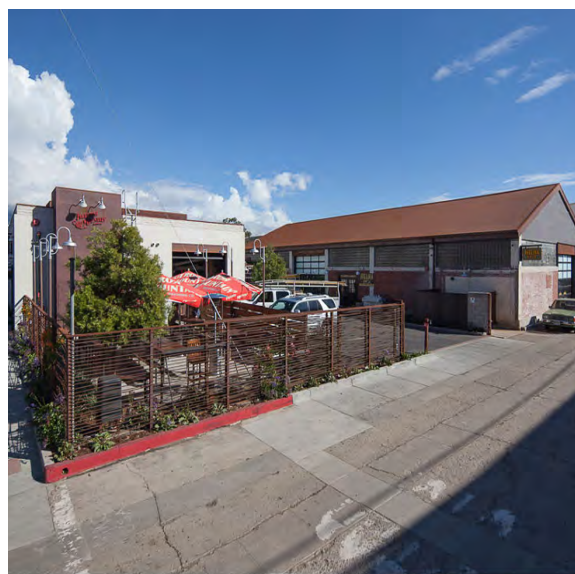
2.2.2 Zoning Districts

To identify specific areas for certain allowed uses and development standards, the Specific

Plan establishes four zoning districts (see **Figure 2-1: Zoning Districts**).

- ▶ The purpose of the **Smoky Hollow West (SH-W)** zoning district is to encourage a range of small business and incubator industrial uses, including light industrial activities and research, creative office, and technology uses.
- ▶ The **Smoky Hollow East (SH-E)** zoning district provides a transitional land use area between higher-intensity office uses east of Sepulveda Boulevard and the smaller, single-parcel industrial and creative businesses of the western portion of the Smoky Hollow area. The SH-E zoning district accommodates development of incubator industrial, research, and technology uses; medium-sized light industrial and manufacturing; and creative office activities.
- ▶ The **Public Facilities (PF)** zoning district designates property for public uses necessary to support community needs, such as libraries, fire stations, schools, and utilities.

West Zone: Example Imagery



East Zone: Example Imagery



Parking Zone: Example Imagery



- ▶ The **Parking (P)** zoning district identifies land that is currently used or expected to be used as a parking facility either as surface lots or parking structures.

2.2.2 Allowable Uses by Zoning District

Allowed land uses within each zoning district are listed in Table 2-1. Certain uses may be subject to special conditions regarding the location, operation, design, or special permitting requirements. Following an application submittal, the Planning and Building Safety Director (Director) or his or her designee shall make a determination as to whether the proposed use is permitted, conditionally permitted, prohibited, or allowed as a temporary or accessory use to a permitted use. Any use not specifically listed in Table 2-1 shall be interpreted as not allowed in Smoky Hollow.

- ▶ A **Permitted Use (P)** is allowed without discretionary approval and subject to all applicable provisions of this Specific Plan.
- ▶ An **Administrative Use Permit (AUP)** requires discretionary approval authorized by the Director and subject to the requirements outlined in ESMC Chapter 15-22 .

- ▶ A **Conditionally Permitted Use (CUP)** requires discretionary approval in the form of a Conditional Use Permit authorized by the Planning Commission and subject to the requirements outlined in ESMC Chapter 15-23.
- ▶ An **Accessory Use (A)** refers to a use that is incidental and subordinate to a primary use of the land or building and located on the same lot with the primary use or building.
- ▶ Uses specifically not allowed in a zoning district are indicated by (—).

It is not possible to anticipate every land use that might be proposed and suitable in the future. Primary uses not listed in Table, 2-1 unless determined to be substantially similar to a listed use, are not permitted. Where a proposed land use is not listed but is largely similar to one of the listed uses, the process set forth in the ESMC Chapter 15.22 shall apply. Prohibited uses are listed in Section 2.2.3 below. All existing nonconforming uses that are listed as prohibited in this Section shall be subject to the procedures outlined in Section 4.4 (Nonconformities).

Detailed definitions for uses are listed in Appendix A: Glossary.

2.2.3 Prohibited Uses

The following uses are prohibited, as defined in Appendix A (Glossary):

- ▶ Financial Institutions
- ▶ Dwelling: Single, Two, and Multiple Family
- ▶ Live/Work
- ▶ Service Stations
- ▶ General Personal/Mini Storage
- ▶ Freight Forwarding
- ▶ Medical/Dental Office/Clinic
- ▶ Data Centers
- ▶ Retail Stores (unless accessory to an allowed use)
- ▶ Gyms/Fitness Studios
- ▶ Vehicle Sales and Services

All existing nonconforming uses listed as prohibited in this Section shall be subject to the procedures outlined in Section 4.4 (Nonconformities).

Table 2-1: Allowed Land Uses Table

LAND USES	SH-W = Smoky Hollow West Zoning District SH-E = Smoky Hollow East Zoning District PF = Public Facility Zoning District P = Parking Zoning District				P = Permitted By Right A = Permitted as an Accessory Use AUP = Administrative Use Permit CUP = Conditional Use Permit — = Not Allowed
	SH-W	SH-E	PF	P ¹	Additional Regulations
Industrial					
Brewery and Alcohol Production	P	P	—	—	Subject to applicable State ABC regulations.
Industrial, Heavy	CUP	CUP	—	—	
Industrial, Light	P	P	—	—	
Outdoor Storage	A	A	A	—	Shall be screened from view from public right-of-way and all screening shall be architecturally integrated with the building design. See ESMC Section 15-2-8.
Personal Storage, Collection	AUP	AUP	—	—	
Research and Development	P	P	—	—	
Warehousing	P	P	—	—	
Office					
General Offices	P	P	P	—	
Commercial/Services					
Alcohol Sales—Off-Site and On-Site with Food Service	AUP	AUP	—	—	Includes instructional tasting that is accessory to off-site sales.
Business and Consumer Support Services	P	P	—	A	

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	SH-W	SH-E	PF	P ¹	Additional Regulations
Commercial/Services					
Commercial Kitchen	P	P	—	—	
Restaurant—Full Service and Fast Food	CUP	CUP	—	A	Drive-through windows and facilities are prohibited.
Restaurant—Food To Go and Take-out	P	P	—	A	
Restaurant, Outdoor Dining	P	P	—	A	Parking for outdoor dining areas is required only for outdoor seats in excess of 12.
Retail	A	A	A	A	Includes the incidental direct sale to consumers of only those goods produced on-site of another permitted or conditionally permitted use.
Snack Shop	A	A	A	A	
Studio/Sound Stages and Support Facilities	P	P	—	—	
Veterinary Services with or without boarding	P	P	—	—	
Wholesaling	P	P	—	—	

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	SH-W	SH-E	PF	P ¹	Additional Regulations	
Parking						
Parking Facility	AUP	AUP	AUP	P		
Public Facilities and Assembly						
Public Facilities	P	P	P	P		
Public or Quasi-public Open Space	P	P	P	P		
Public Utilities	P	P	P	—		
Assembly Halls	CUP	CUP	—	—		
Residential						
Caretaker Unit	A	A	—	—	At the ratio of one caretaker unit per legal building site or business establishment, whichever is larger.	

Note:

¹ In the P zone, a parking structure may include ground floor uses (as an accessory use) that activate the street frontage.

2.3 DEVELOPMENT STANDARDS

New structures and alterations to existing structures shall be designed, constructed, and established in compliance with the requirements of this chapter. This chapter outlines development standards for Smoky Hollow-East and Smoky Hollow-West. Development standards for Parking (P) and Public Facilities (PF) zoning districts shall comply with Chapter 15.9 (Automobile Parking Zone) and Chapter 15.10 (Public Facilities Zone), respectively, of the El Segundo Municipal Code (ESMC).

2.3.1 Development Standard Objectives

The following objectives are broad policy statements intended to guide development and design decision making.

- ▶ Encourage reuse and preservation of existing buildings that contribute positively to the area’s visual and functional character.
- ▶ Enhance investment potential through higher-intensity development while respecting the area’s physical form and eclectic, creative character.
- ▶ Provide development standards that emphasize flexibility, creativity, and innovation to attract desired uses.
- ▶ Create standards and guidelines that differentiate between the smaller scale block-and-lot patterns of the western portion of the district and the larger scale block-and-lot patterns of the eastern portion to conserve opportunities for a variety of business types and maintain the sense of district authenticity.
- ▶ Address parking needs while limiting the proliferation of surface lots. Maintain parking regulations that allow for better site design and maximum site utility.
- ▶ Identify standards and guidelines for on-site open space and encourage the retention and development of off-site open spaces.

2.3.2 Development Standards Applicable to All Zoning Districts

Projects within the Smoky Hollow Specific Plan shall also comply with the standards in the following sections of ESMC Chapter 2:

- ▶ 15-2-3 Exceptions to Building Heights
- ▶ 15-2-4 Height restrictions for walls and fences
- ▶ 15-2-9 Screening
- ▶ 15-2-10 Temporary Buildings
- ▶ Chapter 18: Signs.

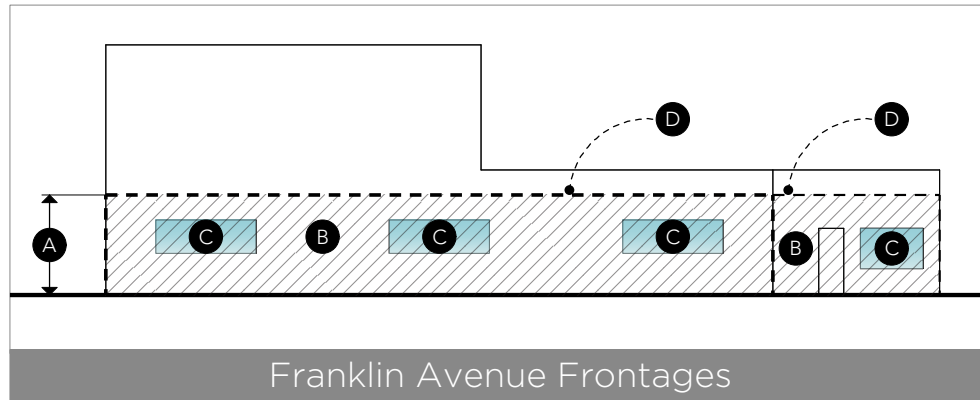
Table 2-2: General Development Standards by Zoning District

Development Standard	Smoky Hollow West	Smoky Hollow East
A. Lot Standards		
1. Minimum Lot Area	5,600 sf	11,200 sf
2. Minimum Lot Frontage	50 ft	
B. FAR Standards		
1. Allowable Gross Floor Area Ratio (FAR) ¹	0.75	1.0
C. Height Standards		
1. Maximum Building Height	35 ft ^{2,3}	
2. Parapet Height	May exceed maximum building height by 5 ft	
D. Building Design Standards		
1. Building Orientation: Franklin Avenue	Lots adjoining Franklin Avenue shall provide a minimum of one primary entry facing Franklin Avenue. Primary entry doors shall be visible and accessible from the public sidewalk. ⁴	
2. Building Transparency: Franklin Avenue Frontages (see Figure 2-2)	For new buildings or new additions fronting Franklin Avenue, a minimum 15% facade transparency shall be provided at the ground level or first 12 feet of height above grade, whichever is less, through the utilization of windows, entries, or similar openings.	
E. Setback Standards		
1. Front Yard	No setback required	
2. Side Yard	No setback required	
3. Rear Yard	No setback required	

Table 2-2: General Development Standards by Zoning District

Development Standard	Smoky Hollow West	Smoky Hollow East
E. Setback Standards (continued)		
4. Front and Side Yards Adjoining Franklin Avenue	Minimum 0 ft, maximum 5 ft	
5. Adjoining Alley	Minimum 10 ft, as measured from property line	
6. All Structures	Comply with corner, driveway, and alley visibility requirements in ESMC Sections 15-2-6 (Corner Clearance) and 15-2-11 (Driveway Visibility).	
<p>Notes:</p> <p>sf = square feet; ft = feet</p> <ol style="list-style-type: none"> FAR shall be calculated using gross floor area of structures, as defined in Appendix A. Penthouses or roof structures as listed in ESMC Section 15-2-3 may exceed the maximum building height by 8 feet. Mechanical equipment shall be screened per ESMC Section 15-2-8. Maximum height may be exceeded by up to 15 additional feet with the provision of a community benefit such as a covenant of a publicly accessible open space which is adjacent to street frontage and open and accessible to the public during normal business hours: Monday-Friday 9 AM – 5 PM. Applicants may propose this or other community benefits for review and consideration through a Community Benefits Plan (see Section 4.7). A Community Benefits Plan and a development agreement are required for any other proposed deviations from development standards. A secured and transparent gate facing a public sidewalk and street that opens to a garden, terrace, plaza, paseo, or similar may be defined as a primary entrance. 		

Figure 2-2: Building Transparency, Franklin Avenue Frontages



- A** Ground level or first 12 feet of height above grade
- B** Area of facade
- C** Area of transparent opening
- D** 15% facade transparency sum total $\text{C} = 15\% \text{ B}$

Table 2-3: Open Space Standards by Zoning District

Development Standard	Smoky Hollow West	Smoky Hollow East
F. Open Space and Landscaping Standards		
1. Open Space, General	Minimum 3% of lot	Minimum 3% of lot. If the lot area exceeds 22,400 sf, a minimum of 10% of the lot.
2. Surface Parking Lot Landscaping	On sites larger than 22,400 sf, a minimum of 1 tree shall be provided on site for every 4 at-grade, open-to-the-sky surface parking spaces (see Figure 2-3). Each required tree shall be a minimum 24-inch box tree with a projected growth to a minimum of 25 feet in height and canopy, as documented in the Sunset Western Garden book or similar.	
3. Irrigation	All landscaped areas, including trees at surface parking lots, shall be provided with appropriate permanent watering facilities.	

Figure 2-3: Surface Parking Lot Landscaping: Illustrative Landscaping at Surface Parking that Meets Standard

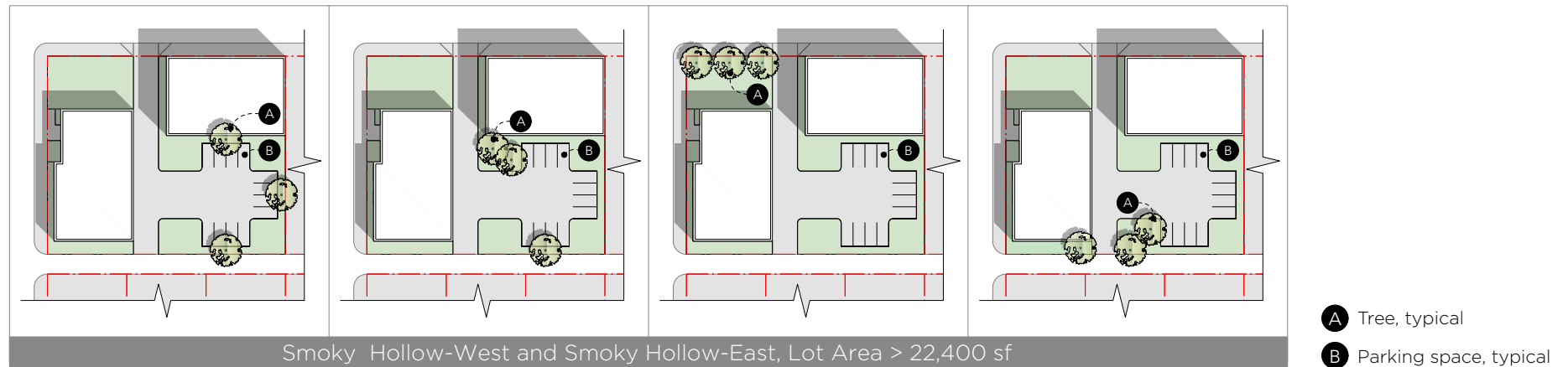


Table 2-4: Access, Loading, and Refuse Collection Standards by Zoning District

Development Standard	Smoky Hollow West	Smoky Hollow East
G. Access, Loading, and Trash Standards		
1. Vehicular Access	<ul style="list-style-type: none"> a. Lots adjoining an alley are prohibited from providing curb cuts along street frontages. b. For lots not adjoining an alley, a maximum of 1 curb cut is allowed for each 150 ft of lot frontage along a public street. c. New curb cuts along Franklin Avenue are prohibited. d. Curb cuts shall not be more than 25 ft in width except where required by the City to be larger for safety purposes. 	
2. Loading	<ul style="list-style-type: none"> a. Not required if gross building area < 50,000 sf. b. Required if gross building area ≥ 50,000 sf and/or required for the following uses when the use exceeds 2,500 sf in size: restaurant or other food sales and service. c. On-site loading areas shall be at least 18 ft long and 10 ft wide. For lots adjoining an alley, loading areas shall adjoin or have access from the alley. Loading spaces may encroach into any required alley setback. 	
3. Refuse Collection	<ul style="list-style-type: none"> a. Refuse collection service shall be contracted with an approved local service provider. Refuse collection areas shall be screened per ESMC Section 15-2-8 D. b. On lots adjoining an alley, refuse collection storage areas shall be oriented to and accessed from the alley. 	

Table 2-5: Parking Standards by Zoning District

Development Standard	Smoky Hollow West	Smoky Hollow East
H. Private Parking Standards		
1. New Construction and Change of Occupancy	2.5 spaces per 1,000 sf gross floor area. Shall be on-site, off-site per covenanted agreement, or addressed through payment of in-lieu fees, per ESMC Section 15-15-6C.	
2. Additions to Buildings	2.5 spaces per 1,000 sf gross floor area (addition only). Shall be on-site, off-site per covenanted agreement, or addressed through payment of in-lieu fees, per ESMC Section 15-15-6C.	
3. Tandem Parking	Tandem spaces shall have a maximum length of 40 feet (parking for 2 vehicles maximum).	
4. Other Parking Area Development Standards	Refer to ESMC Sections 15-15-1 through 15-15-5.	

2.4 PRIVATE REALM DESIGN GUIDELINES

Smoky Hollow represents a unique World War II-era industrial district. Once home to traditional manufacturing, machining, and aerospace industries, the Smoky Hollow district—with its one- and two-story brick, metal, and stucco exteriors, curved ceilings, high roof lines and light-filled interiors—is attractive to new media, technology, incubator, and creative business endeavors. The repurposing of existing space will inform future development in a manner that retains the district’s authenticity and character.

Smoky Hollow generally consists of two sub-districts: Smoky Hollow East and Smoky Hollow West. Smoky Hollow East includes larger, free-standing buildings on spacious parcels. This configuration allows campus-style, business park settings that integrate landscape and communal outdoor space into site design. Conversely, smaller closely-packed structures and lot configurations line the streets of Smoky Hollow West. Tighter blocks create a more intricate, urban, and sidewalk-oriented work district. The Specific Plan’s objective is to preserve the district’s unique characteristics while allowing the emergence of design innovation and creative use of space.

2.4.1 Smoky Hollow Design Objectives

The overarching design goal for the Smoky Hollow Specific Plan is to provide a development framework that maintains the district’s unique setting and character while promoting adaptive design features that integrate well-designed architecture; enhanced, viable public space; and accessible pedestrian and transit linkages.

These design objectives are broad policy statements intended to guide development throughout Smoky Hollow.

- ▶ Preserve Smoky Hollow’s existing character through the use of compatible architectural features, materials, and details.
- ▶ Insist upon streetscape and landscape amenities that allow for small-scale, informal gathering, both within sites and along public rights-of-way, especially sidewalks, street corners, and along Franklin Avenue
- ▶ Develop more accessible and street-side public open space. Buildings fronting public sidewalks, and specifically buildings fronting Franklin Avenue, shall provide sidewalk-oriented entries and small-scale gathering opportunities.

WHAT IS THE DIFFERENCE BETWEEN DEVELOPMENT STANDARDS AND DESIGN GUIDELINES?

Standards

Development standards are measurable criteria for building elements such as setbacks, building heights, open space requirements, and floor area ratio (FAR). Standards are prescriptive and quantitative and are applied consistently to all properties in each zoning district. Development standards are mandatory, and projects may only be approved if the proposed improvements are consistent with the development standards, unless otherwise allowed by a Variance or Administrative Adjustment.

Guidelines

Design guidelines are discretionary and qualitative. They are intended to serve as criteria for reviewing projects during the application and approval process. Design

guidelines address elements that cannot easily be measured or quantified, but are important aspects of the design and quality of a building or development. The design guidelines contain recommendations on design aspects that are more open to interpretation, such as texture, materials, style, and overall design character. In certain circumstances, design guidelines are mandatory—these are indicated with clear terminology such as “shall” and “must”.

When used in conjunction, the development standards and design guidelines will shape future development to achieve the community’s vision of Smoky Hollow as an iconic and innovative employment zone.

- ▶ Project designs, orientation, and spaces should anticipate and facilitate emerging sidewalk and pedestrian activity, reuse of alleys, and access to all transit modes.
- ▶ Encourage active and passive design strategies that conserve natural resources.



URBAN DESIGN GUIDELINES

HOW TO USE THE SMOKY HOLLOW DESIGN GUIDELINES

This section presents guidelines to assist applicants in developing high-quality building rehabilitation, additions, and new construction projects in Smoky Hollow. Guideline concepts are noted over photographic examples of project types; these concepts are further described in the written design guidelines that follow the photographic examples.

Applicants and their design teams should utilize the following design guidelines to the maximum extent for all construction projects.

The design guidelines are organized into five key themes:

- ▶ Enhance Building Character
- ▶ Facilitate Gathering
- ▶ Provide Landscape
- ▶ Encourage Connectivity
- ▶ Design for Signage, Wayfinding, and Public Art

Each theme is represented by a color - and individual guidelines by an icon - to visually cross-reference the themes and ideas of the guidelines to the illustrative examples shown on the previous pages.

Figure 2-4: Design for Adaptive Reuse



Figure 2-5: Design for Infill Buildings



Figure 2-6: Design for Building Additions



Figure 2-7: Design for Campus Projects



Figure 2-8: Design for Street and Sidewalk Frontages

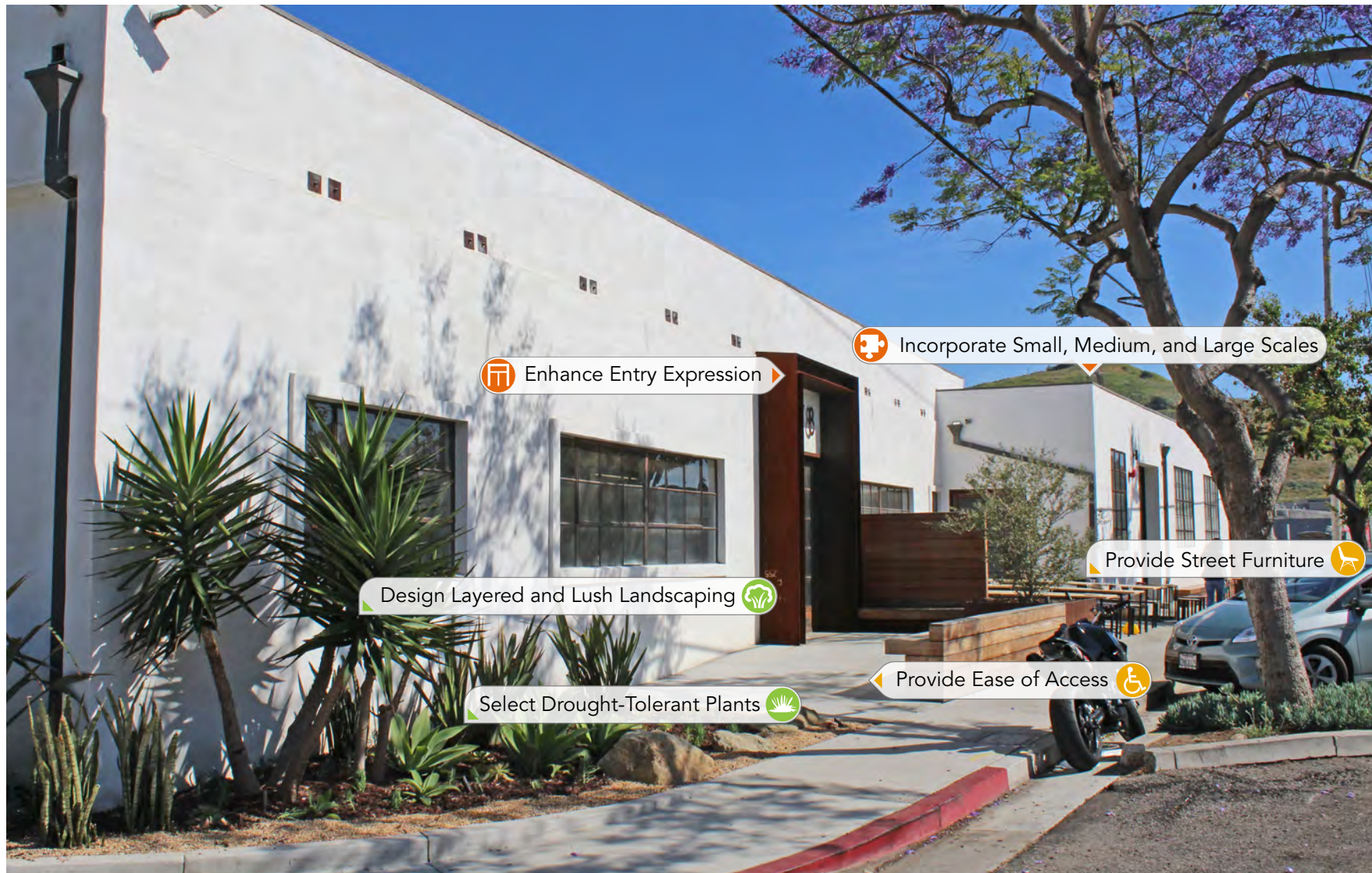


Figure 2-9: Design for Street Corners



Figure 2-10: Design for Alleyways





SMOKY HOLLOW DESIGN GUIDELINES


Not all of the design guidelines will be applicable to each project, but each project team should be able to explain how the guidelines shaped their project design and work with City staff to incorporate as many of the ideas as possible.


Enhance Building Character

- 
Build on the quality industrial character of architecture currently in Smoky Hollow.
- 
Convey a sense of old and new through conservation of existing materials and details and selection of new building components that complement existing conditions without mimicking an older architectural character.
- 
Build upon existing context through use of similar forms, heights, proportions, building materials, and details observed in the surrounds.
- 
Conserve and retain the character-defining features of an existing building; minimize the removal of older components, materials, and details. Repair such features rather than replace them, to the maximum extent feasible.
- 
Encourage additions that complement existing character-defining features and are differentiated and secondary to the bulk and massing of existing buildings.
- 
Incorporate small, medium, and large scales through design of differentiated massing and a variety of components, proportions, and details.
- 
Emphasize design at the pedestrian level through expressed forms, shapes, masses, materials, and details at first-floor frontages.
- 
Specify 360° architecture through extension of the character-defining elements and materials, level of detail, and architectural consistency at all building façades.

 **Enhance entry expression** through use of color, forms, materials, details, orientation to sidewalks, landscaping, and place-making to create a sense of arrival.


 **Encourage the use of roll-up doors and sliding walls at street frontages** to add visual interest at the pedestrian level and enhance indoor-outdoor interactions.


 **Orient secondary entries to alleys** to create a sense of arrival and increase pedestrian presence in alleys.


 **Incorporate different materials, colors, and textures** at a building's exterior to create visual interest, avoid monotonous or repetitive building frontages.


Facilitate Gathering


 **Form an active street wall** through design of building frontages with material and detail interest at or near sidewalks and use of sidewalk-oriented entries.


 **Provide street corner plazas** through setbacks from street corners or through conversion of front yard surface parking.

 **Develop outdoor gathering spaces** at entries, along sidewalks, at patios, and on rooftops to invite activity.

 **Provide alley-facing gathering spaces** through setbacks and modulations at rear property lines that invite safe use and activity.

 **Provide ease of access** along and across sites through leveling outdoor and indoor height differences, provision of accessible ramps and handrails, removal of obstacles on sidewalks, and minimization of curb cuts.

 **Enhance surface parking** through use of enduring quality paving materials that create visual interest; use permeable paving materials consistent with City building codes.


 **Use enduring, quality paving materials** or street painting to realize visual interest and differentiate the defined pedestrian zone from traffic lanes.


 **Provide street furniture** of enduring quality and aesthetic value; examples include benches, information posts, trash cans, etc.


 **Use exterior lighting to accentuate safety and design** elements of public and private outdoor areas and sidewalks.

 **Provide Wi-Fi hotspots** to attract pedestrians and encourage gathering at specified locations.


Incorporate Landscape and Environmental Design


 **Design layered and lush landscaping** through selection of plant materials that display a variety of shapes, textures, and colors.

 **Select drought-tolerant and native plants** to reduce irrigation and conserve water.


 **Utilize planters and pots to provide greenery** along sidewalks where street trees are not permitted.

 **Improve landscaping in parking areas** through the use of tree canopies, landscape planters, and design of walls and fences that create visual interest, and reduce the heat island effect.


 **Use fences and walls as an extension of the architecture** and character of the building.

 **Utilize natural light** through use of large window expanses, clearstories, skylights, etc. to enhance working spaces and reduce lighting energy consumption.


Encourage Connectivity

 **Install bike facilities** consistent with City building code requirements - such as bike racks, bike storage, bike sharing stations, dedicated shower rooms, and lockers - to encourage biking.

Design for Signage, Way-Finding, and Public Art

 **Design signs as an integral component** of the architectural program. Consider channel letter signs, projecting signs, and flag signs. Avoid box signs with plastic covers.

 **Incorporate way-finding through integral design** of identity and directional signage and on-site lighting to guide and enhance circulations.

 **Encourage public art**, including murals, street paintings, outdoor installation art, and light-based art installations, to create visual interest along alleys.





03

PUBLIC REALM
STRATEGIES



THE GRAMMY
MUSEUM
Celebrates
Diversity
LAUREN HARTZOFF

Private Parking
Visitors &
Employees
ONLY

LAUREN HARTZOFF
Celebrates
Diversity
LAUREN HARTZOFF

03 PUBLIC REALM STRATEGIES

The Smoky Hollow public realm includes publicly owned rights-of-way (streets, pathways, and alleys) and publicly accessible open spaces.

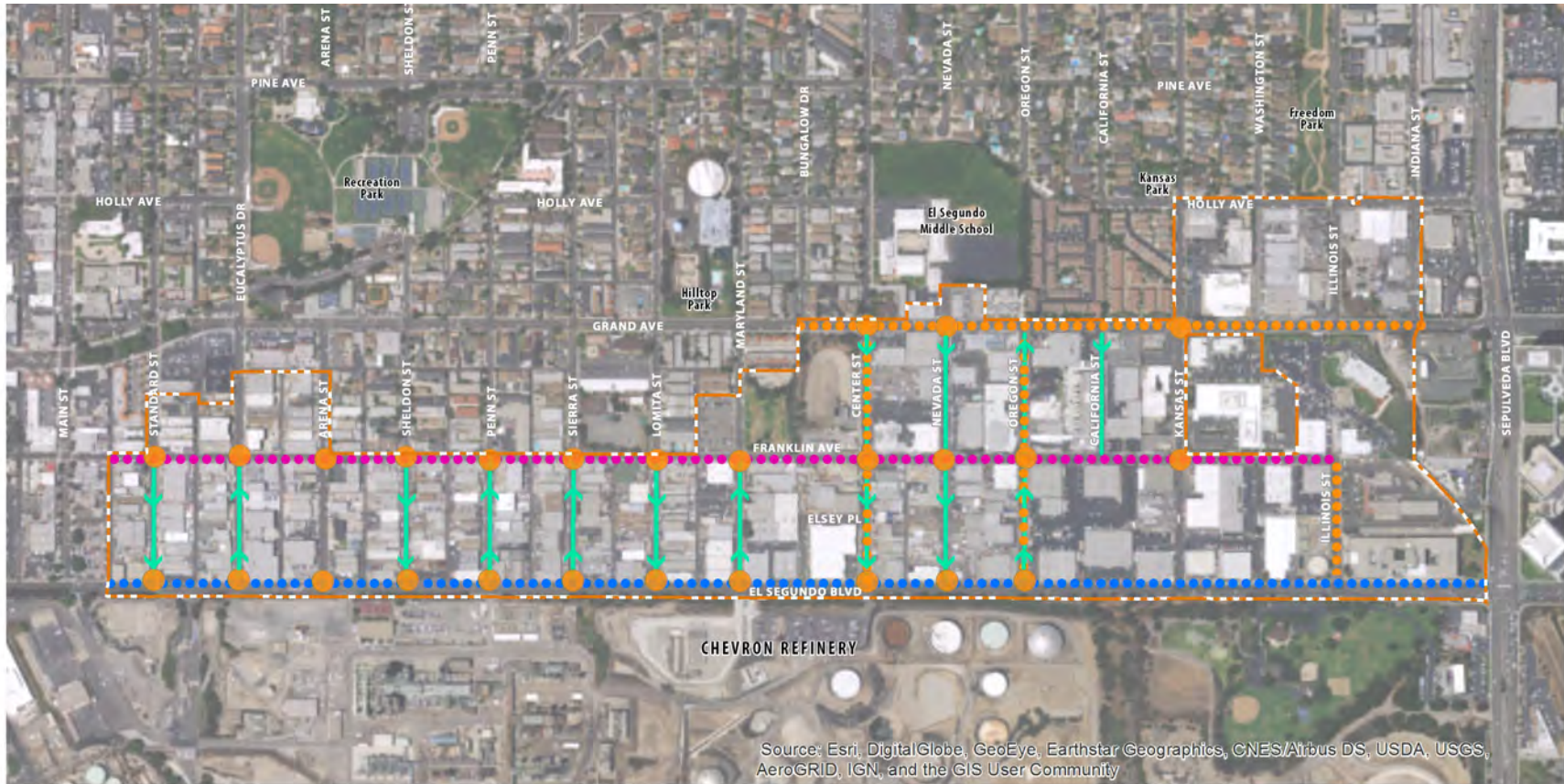
3.1 PUBLIC REALM STRATEGIES

The quality and character of a district's public realm is an integral component of an environment in which people want to live and work. This chapter identifies the transformative strategies applicable to the public realm that will further the vision of a creative and prosperous Smoky Hollow business district.

3.2 MOBILITY AND STREETSCAPE IMPROVEMENTS

The public realm improvement strategies establish street standards and guidelines to ensure long-term provision of adequate sidewalks, landscape amenities, and active transportation infrastructure that encourages walking and biking, that maximizes curb-side

Figure 3-1: Mobility and Streetscape Improvements



Source: Esri, DigitalGlobe, GeoEye, Earthstar Geographics, CNES/Airbus DS, USDA, USGS, AeroGRID, IGN, and the GIS User Community

Smoky Hollow Specific Plan Boundary

Mobility/Street Improvements

- New Parking Lane and Expanded Sidewalk (North Side)
- Bike/Pedestrian Friendly Street (Living Street Concept)
- Bike Friendly Street (Sharrow)
- Potential One-Way Street and Additional Parking
- Crosswalk Improvements



Zebra Crosswalk



parking resources throughout Smoky Hollow. Addressing the lack of adequate sidewalks and basic streetscape facilities is a key Specific Plan objective. **Figure 3-1 (Mobility and Streetscape Improvements)** outlines planned roadway improvements.

3.2.1 El Segundo Boulevard

El Segundo Boulevard is classified as a “minor arterial,” running east/west along the south edge of the Specific Plan area, bordering the Chevron Oil Refinery. El Segundo Boulevard links the Smoky Hollow area to downtown El Segundo to the west and the office parks east of Sepulveda Boulevard, and beyond to the Metro Green Line El Segundo stations and I-405 freeway.

Transformative strategies for El Segundo Boulevard aim to increase parking and improve

the pedestrian environment. Understanding that change is incremental, the Specific Plan identifies easy-to-implement improvements for the near term as well as longer-term solutions. In the short term, the 60-foot right-of-way will be restriped to accommodate an eight-foot parking lane on the north side of the roadway. This change does not require any widening and maintains the existing four-lane configuration solely by reducing lane widths. This adjustment would yield approximately 100 additional on-street parking spaces. In addition, high visibility-crosswalks will be added along El Segundo Boulevard, marked with traditional continental stripes (sometimes referred to as zebra striping). Contrasting and high-visibility crosswalks indicate pedestrian pathways and have been shown to improve safety behavior of motorists.

1 Zebra crosswalks, also referred to as continental crosswalks, alert motorists that they are approaching a pedestrian zone.

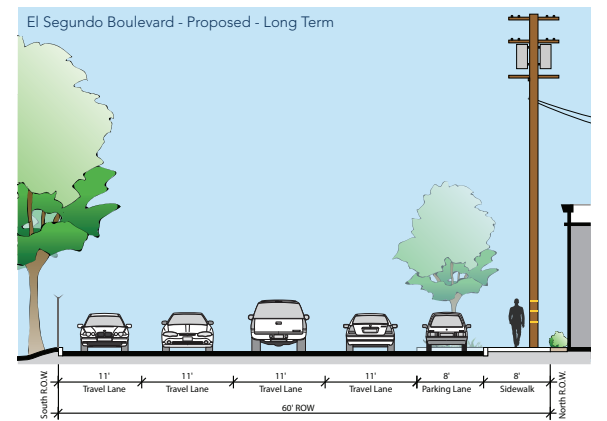
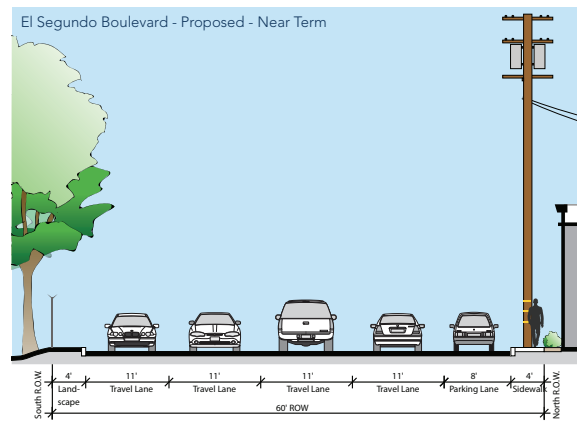
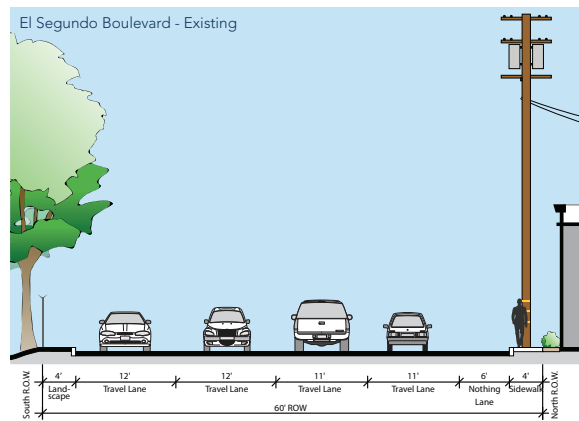
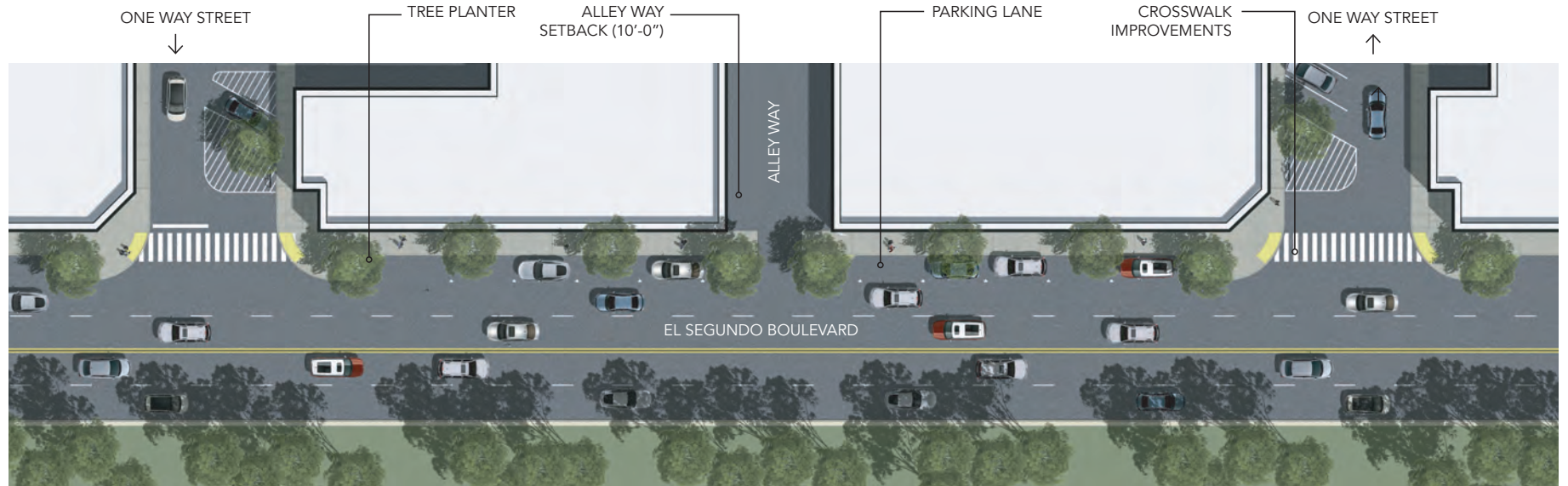
Complete Streets provide options for modes of travel.



The term **“COMPLETE STREETS”** describes a comprehensive approach to the practice of mobility planning. Complete streets principles recognize that transportation corridors have multiple users with different abilities and mode preferences (driving, biking, walking, and taking transit). Adjacent land uses influence the functionality and character of the street environment. A well-integrated street system considers the complementary relationship between land use, local and regional travel needs, and the greater community context. Complete streets can accommodate expected traffic demand while also providing additional facilities to support travel by other modes and contributing to creation of vibrant public spaces by incorporating distinctive placemaking and programming elements.

The principles of complete streets are an integral part of the Smoky Hollow Specific Plan and work with land use policies that encourage economic development. The following recommendations, categorized by key street section, provide for a transportation network that successfully integrates bicyclists, walkers, and transit users with people in cars, while creating a unique backdrop for businesses to flourish in Smoky Hollow.

Figure 3-2: El Segundo Boulevard Proposed Improvements



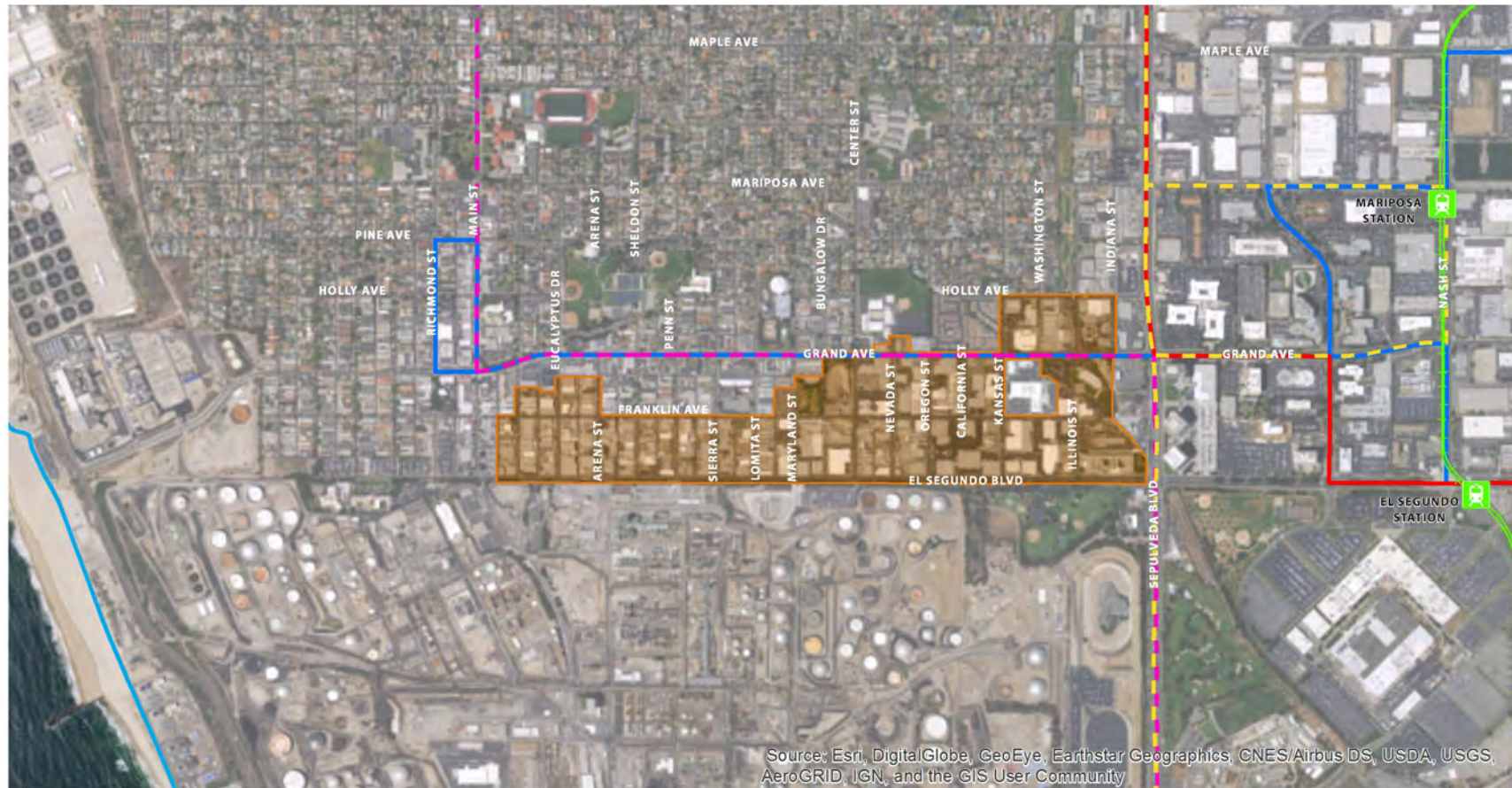
Tree Planter: Parallel Parking Space



In the longer term, El Segundo Boulevard is envisioned to be reconfigured to remove the four-foot landscape strip on the south side of the roadway; the sidewalk on the north side would be widened to eight feet. A wider sidewalk will improve sidewalk vitality by facilitating a more enjoyable environment for pedestrians through wider walking spaces, an increased buffer between traffic and pedestrians, and improved options for landscaping and amenities. This long-term reconfiguration will also provide new opportunities to build curb extensions, where the sidewalk and curb are extended into the

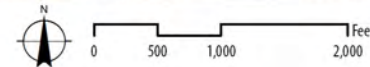
parking lane. Curb extensions serve to calm traffic by visually and physically narrowing the roadway. Curb extensions also provide placemaking opportunities by creating more space for landscaping, benches, and even outdoor dining, providing a place to experience and build the Smoky Hollow identity. Tree planters can also be installed among parallel parking spaces to provide additional shade and placemaking opportunities. Other traffic calming measures will also be considered. See **Figure 3-2: El Segundo Boulevard-Proposed Improvements.**

Figure 3-3: Regional Transit and Bicycle Routes



Source: Esri, DigitalGlobe, GeoEye, Earthstar Geographics, CNES/Airbus DS, USDA, USGS, AeroGRID, IGN, and the GIS User Community

- Smoky Hollow Specific Plan Boundary
- Metro Green Line Station
- Metro Green Line Light Rail
- LADOT Commuter Express 109
- Metro 232
- City of El Segundo Lunch Shuttle
- Beach Cities 109
- Beach Bike Path



Bicycle-Friendly Street



3.2.2 Grand Avenue

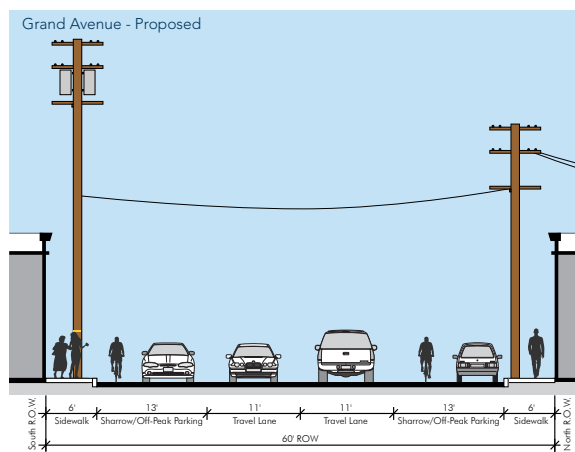
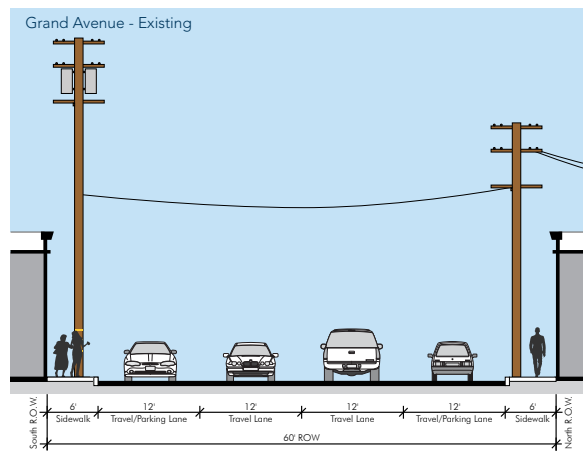
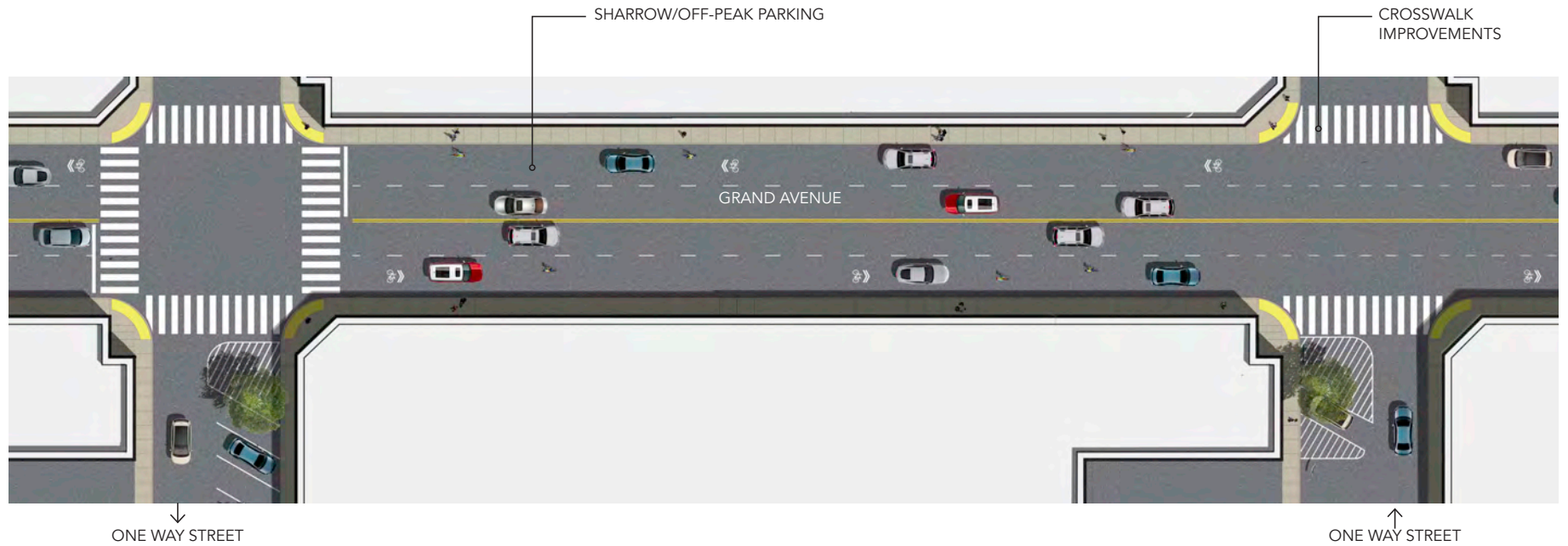
Grand Avenue is classified as a “minor arterial”, running parallel to El Segundo Boulevard and forming the northern boundary of a portion of the Specific Plan area. Grand Avenue is configured with two 12-foot travel lanes and two 12-foot combination travel/parking lanes, where parking is allowed during off-peak hours.

Through the Specific Plan, Grand Avenue is envisioned to facilitate a more cyclist-friendly environment. Creating enhanced bike access on Grand Avenue will facilitate connections between Smoky Hollow and the El Segundo

and Mariposa Metro Green Line Stations located approximately 0.5 and 1.2 miles, respectively, east of the Specific Plan’s eastern boundary. Bike facilities along Grand Avenue will also facilitate access to the 22-mile Marvin Braude Bike Trail, also known as The Strand, located at the western terminus of Grand Avenue, one mile west of the Specific Plan’s western boundary. See **Figure 3-3: Regional Transit and Bicycle Facilities**.

Transformation strategies include a roadway reconfiguration to modify lane widths on Grand Avenue to provide additional space for bicycles to share the road and narrowing internal

Figure 3-4: Grand Avenue-Proposed Improvements



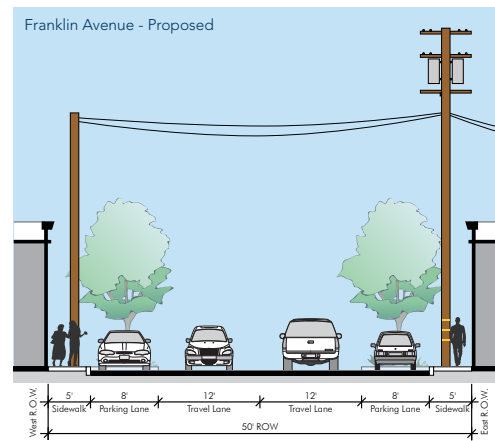
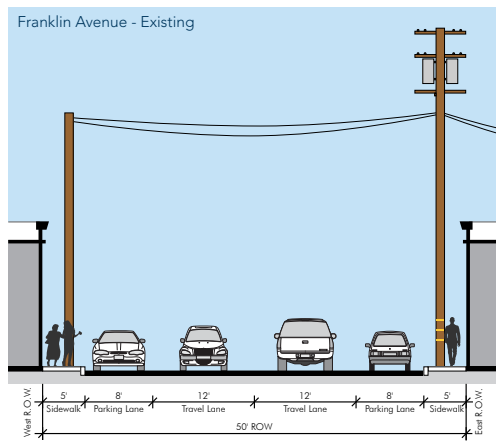
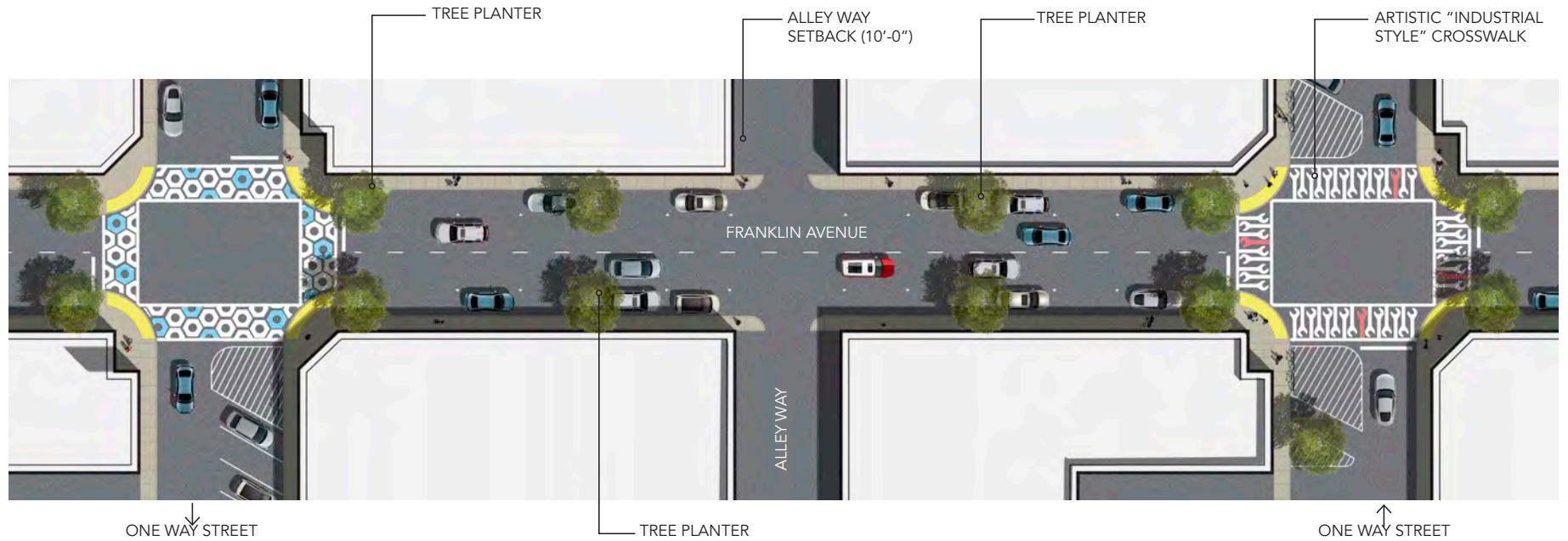
Sharrow



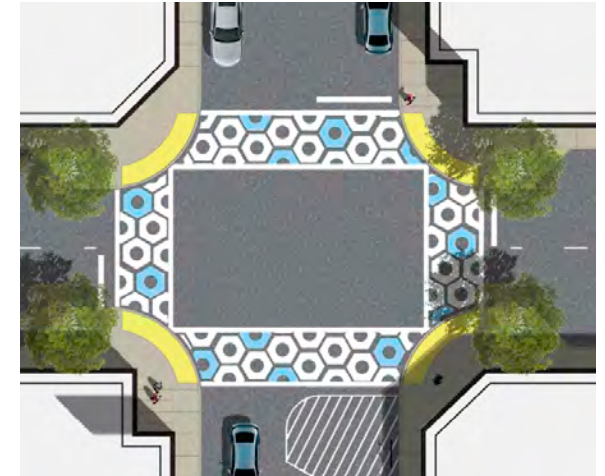
travel lanes to encourage drivers to remain within the speed limit. There is a strong correlation between lane width and speed (narrower lanes encourage lower vehicle speeds), although it varies based on factors such as time of day, amount of traffic, and even the character of adjacent land uses. Interior lane widths on Grand Avenue should not exceed 11 feet to avoid unintended speeding. As the interior lane widths are narrowed, the peak travel/off-peak parking lane width is increased to a 13-foot shared lane, allowing additional space for bicycles in that lane. See **Figure 3-4: Grand Avenue–Proposed Improvements.**

The shared lanes will have identifying markings called “sharrows” to indicate a shared lane environment for bicycles and automobiles. Among other benefits, sharrows reinforce the legitimacy of bicycle traffic on the street and recommend proper bicyclist positioning to avoid open doors of parked cars.

Figure 3-5: Franklin Avenue Near Term - Proposed Improvements



Artistic Crosswalks



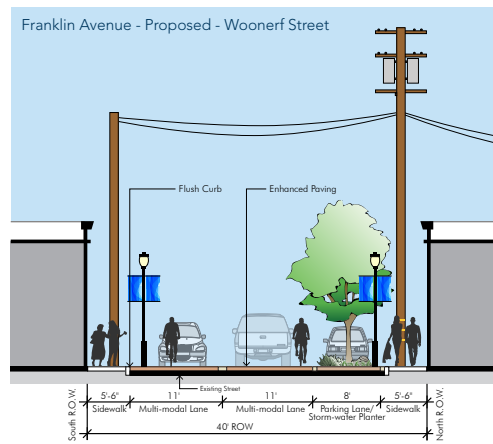
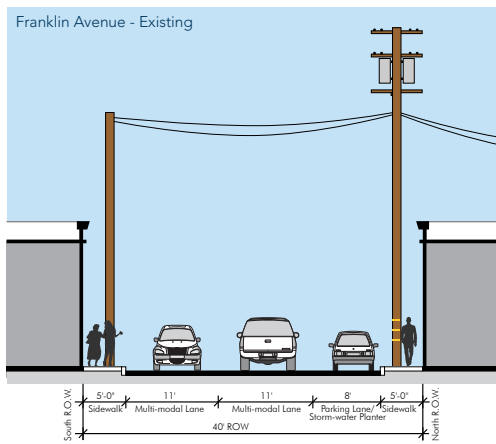
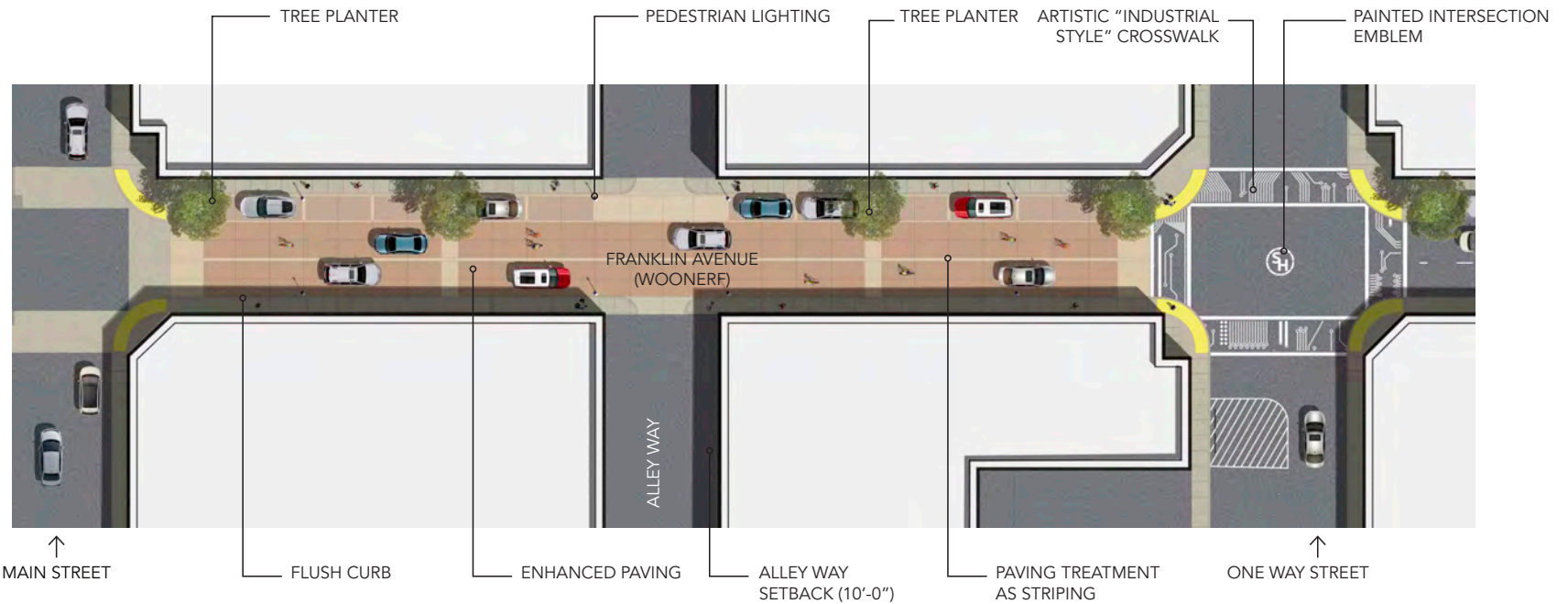
3.2.3 Franklin Avenue

Franklin Avenue, a two-lane street parallel to Grand Avenue and El Segundo Boulevard, functions as the district's spine. Franklin Avenue runs the length of the plan area and provides easy access to the north/south streets and alleyways. For approximately half of the district (between Center and Illinois Streets), Franklin Avenue is a 50-foot right-of-way, configured with two travel lanes and two parking lanes. Between Main Street and Center Street, Franklin Avenue is a 40-foot right-of-way, with two travel lanes and one parking lane.

The transformative strategy for Franklin Avenue encourages land uses, activities, and pedestrian-oriented design standards that facilitate a shared sense of space. In the near term, this can be accomplished affordably by restriping the existing roadway and painting creative crosswalks and paintings within the roadway. In addition, parklets on Franklin Avenue will allow for outdoor conference rooms and casual meeting places. Parklets are described in more detail in Section 3.4 (Pedestrian and Open Space Enhancements).

Creative crosswalks incorporate art within standard crosswalk markings. Special crosswalk improvements can showcase local history and character, serve as an identifying feature of the district, and further the Specific Plan's aim to support a vibrant pedestrian environment. Additional street paintings, such as painted intersection emblems, also enhance the district's public realm. See **Figure 3-5: Franklin Avenue Near-Term Proposed Improvements**.

Figure 3-6: Franklin Avenue Long Term/Incremental-Proposed Improvements-Woonerf/Living Street



Woonerf



In the long term, Franklin Avenue is envisioned as a creative space that merges the boundary between sidewalk and street to provide a common public space shared by pedestrians, cyclists and low-speed vehicles. Such streets, called “woonerfs” (pronounced /voʊnɔːrʃ/), or living streets, are pedestrian-oriented travel ways. The long-term concept for Franklin Avenue includes two multi-modal lanes shared by automobiles and cyclists, parking lanes that integrate stormwater planters and street trees, and two six-foot curbsless sidewalks. Transforming Franklin Avenue into a pedestrian and bike-friendly woonerf will facilitate connections between Smoky Hollow and

Main Street to the west and destinations east of Sepulveda Boulevard. In addition, Franklin Avenue will provide an enjoyable pathway toward the El Segundo and Mariposa Metro Green Line Stations located less than one mile east of the Specific Plan’s eastern boundary and to the Marvin Braude Bike Trail located one mile west.

A reconfigured Franklin Avenue will be designed to allow drivers, cyclists, and pedestrians to share the same space, making the street welcoming and appealing. Once reconfigured, Franklin Avenue will function as a social space and will not be limited to just vehicular mobility. Franklin Avenue enhancements will include the

addition of tree planters among the parking rows, enhanced street paving, and improved crosswalks and pedestrian lighting. The woonerf concept is a long-term goal that will likely be achieved through incremental changes, such as the gradual replacement of key parking spaces with trees or other sidewalk amenities such as street furniture or bicycle racks. Enhanced paving and full build out of the woonerf concept may occur on a block-by-block basis; the priority location for the woonerf is the western edge of Franklin Avenue, near Main Street (see **Figure 3-6: Franklin Avenue Long Term/Incremental Proposed Improvements-Woonerf**).

Tree Planters



3.2.4 North/South Streets

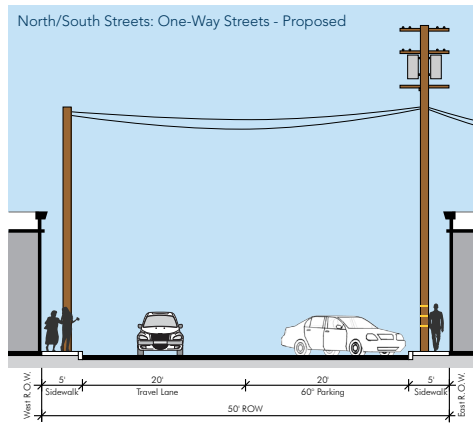
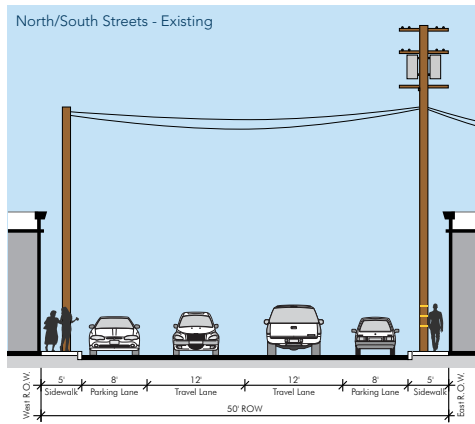
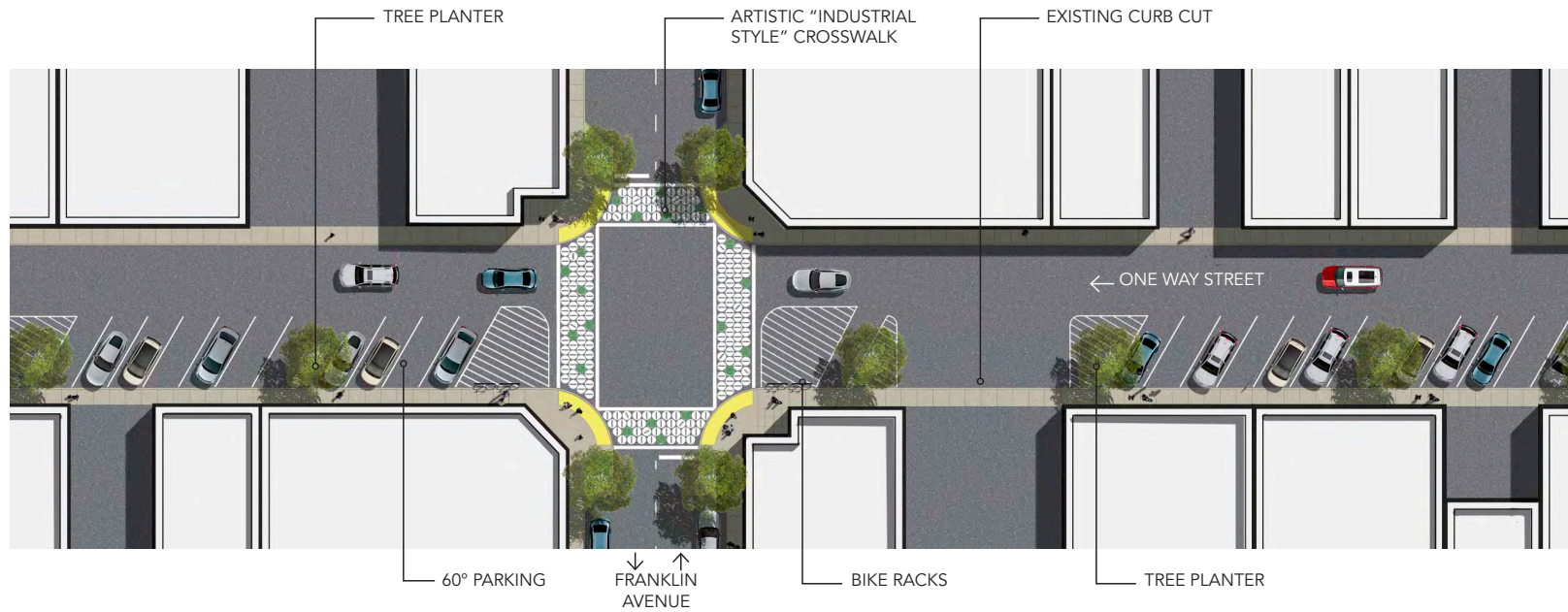
Thirteen side streets run perpendicular to the three east/west streets in the Specific Plan area. The majority of businesses have their primary entrances on one of these north/south streets. Most of the north/south streets are 50-foot rights-of-way, developed with one travel lane and one parking lane in each direction and five-foot sidewalks on both sides of the street. Three streets (Standard Street, Eucalyptus Drive, and Center Street) have 60-foot rights-of-way thus the sidewalks on these streets are primarily 10 feet wide.

The key transformative strategy for north/south streets in Smoky Hollow is a reconfiguration of the majority of these streets to one-way directions to increase the supply of on-street parking. **Figure 3-1: Mobility and Streetscape Improvements** shows a conceptual map of one-way north/south streets in Smoky Hollow. This orientation is optimized based on the potential to increase on-street parking spaces due to street and driveway configurations. As designed, no more than two streets in a row would be oriented in the same direction. Streets will be reconfigured to one 20-foot one-way

travel lane and one 20-foot 60-degree angled parking lane. Sidewalk widths remain the same. See **Figure 3-7: North/South Streets-Proposed Improvements**.

In addition to the expected increase of an estimated 85 parking spaces, designating one-way streets is expected to efficiently move north-south automobile traffic and limit curbside activity conflicts such as service vehicle loading and unloading, which can be less disruptive on a one-way street given proposed lane widths. However, loading is encouraged to occur in alleys wherever feasible.

Figure 3-7: North/South Streets - Proposed Improvements





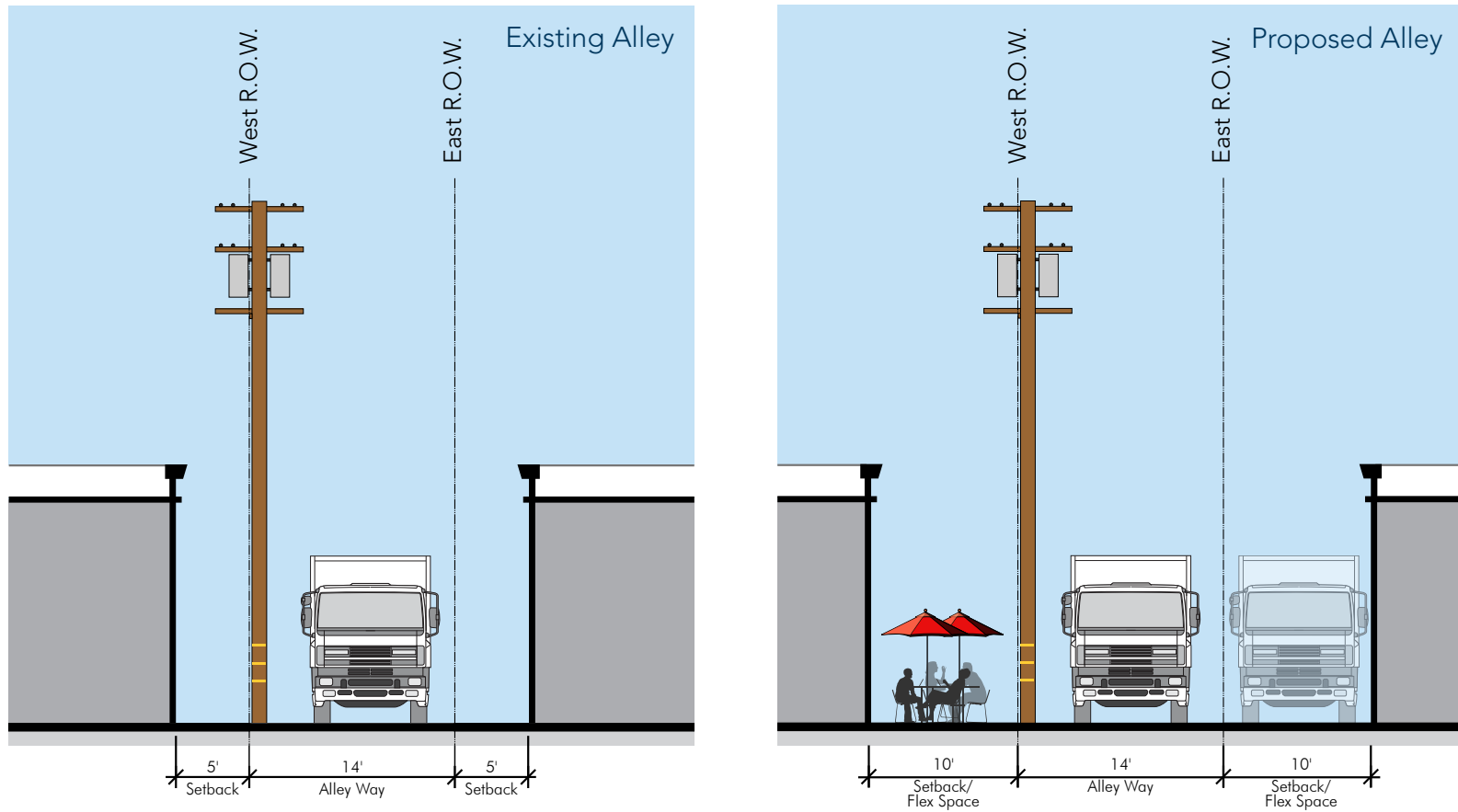
2 Alleys in Smoky Hollow provide access to businesses and may also present new opportunities for outdoor amenities.

3.2.5 Alleys

Towards the west of the Smoky Hollow district, narrow alleys running north/south provide access to rear-of-lot parking and servicing of businesses. Alleys were historically designed into cities for trash access, deliveries, electrical, plumbing and mechanical services, emergency vehicles, and parking. As a secondary circulation pattern, many pedestrians, cyclists, and even autos use alleys for shortcuts or back access. Alleys not only provide important space for services but also an opportunity to recapture underutilized public space for outdoor activity. Additional temporary uses

for alleys such as event space, retail, cafes or art venues can enhance the public/pedestrian environments in Smoky Hollow. While most alleys in Smoky Hollow will continue to serve a primary function of access to properties for parking, trash, and loading as needed, flexibility in development standards facilitates the use of loadings spaces located off of alleys for alternative temporary uses such as picnic areas, removable landscape amenities, public recreation, or art. See **Figure 3-8: Alleys-Proposed Improvements.**

Figure 3-8: Alleys-Proposed Improvements



Bicycle Facilities/Racks



3.2.6 Bicycle Facilities

Smoky Hollow is an ideal location to provide enhanced opportunities for bicycling. Bike facilities will be expanded along roadways.

- ▶ Along Grand Avenue, as outlined in Section 3.2.2 (Grand Avenue) above, the street reconfiguration will create two 13-foot shared lanes for cyclists and automobiles during peak travel times. In off-peak travel times, automobile parking will be permitted in this lane, which will be wide enough to accommodate both parked cars and bicyclists. Bicycle facilities on Grand Avenue will be marked with additional signage and sharrows.
- ▶ Re-imagined Franklin Avenue (Section 3.2.3 above) will be designed as a pedestrian and bicycle-friendly street that allows drivers, cyclists, and pedestrians to share the same space, making the street much more welcoming and appealing. Once reconfigured, Franklin Avenue will function as a social space and will facilitate all modes of travel within the enhanced streetscape.
- ▶ The planned reconfiguration of north/south roadways provides new opportunities for bicycle parking within street areas at the end of rows, striped for no vehicle parking.

Creative bike racks that function not only as attractive and functional street furniture but also as public art will enhance streetscapes, encourage the use of bicycles in Smoky Hollow, and contribute to the area's eclectic character.

3.2.7 Transit

The Specific Plan area is served by the Los Angeles County Metropolitan Transportation Authority (Metro), City of El Segundo, City of Redondo Beach, and Los Angeles Department of Transportation (LADOT) for bus transit. Public transportation in Smoky Hollow area consists of fixed route bus service and dial-a-ride service, most of which is located at the plan area's periphery along Grand Avenue to the north, Main Street to the west, and Sepulveda Boulevard to the east. The City of El Segundo provides lunchtime shuttle services between corporate offices east of Sepulveda Boulevard and the downtown Main Street area, just west of the Specific Plan area.

The Metro Green Line, a 20-mile light rail line running between the cities of Redondo Beach and Norwalk, has two nearby stops: the El Segundo and the Mariposa Metro Green Line Stations located approximately 0.5 and 1.2 miles, respectively, east of the Specific Plan.

See **Figure 3-3: Regional Transit and Bicycle Facilities**. The area will also be served by the Metro Crenshaw/LAX Line when it is completed in 2019. The Aviation/LAX rail station for the Green and Crenshaw/LAX lines is located just over two miles from the Plan area at Aviation Boulevard just south of I-105.

Improved transit options and clear connections to transit services, stops, and stations result in reduced traffic and parking demand. In Smoky Hollow, safe, attractive, walkable environments for workers and visitors encourage pedestrians and the use of bicycles. In addition, the City's lunchtime shuttle presents an opportunity to enhance connections between business districts and transit stations. A key implementation strategy will be to explore appropriation of the lunch shuttle during peak travel times to provide connections to Smoky Hollow from the Nash Metro Green Line Station.

3.3 PARKING MANAGEMENT STRATEGIES

Limited and inefficient parking has historically been identified as one of the district’s biggest liabilities. The original Smoky Hollow Specific Plan attempted to balance the need for more effective parking with the desire by area business owners to maintain tighter parking regulations that allowed for better site design and maximum site utility. While demand for business space in Smoky Hollow has increased significantly since adoption of the original Specific Plan, the area has not been able to absorb the increased parking demand. This is largely due to two factors. First, in Smoky Hollow the existing on-street parking is free, with no time limits. As a result, this common good has been occupied as an extension of private properties for parking vehicles that are being serviced by local automobile repair businesses and overnight large vehicles such as RVs. Second, new businesses in Smoky Hollow that have been replacing industrial operations are more employee-intensive and thus have somewhat different parking and infrastructure demands.

At the same time, many property owners have cited the high cost associated with providing more on-site parking—together with physical

site limitations—as reasons to defer expansions, renovations, rehabilitation, and changes of use. In addition, standard strategies to address parking needs are slated for a significant shift as autonomous vehicles, ride-share, and transit decrease demand for parking.

3.3.1 Short-Term Parking Strategies

3.3.1.1 ON-SITE PARKING DEVELOPMENT STANDARDS

Recognizing these constraints and long-term trends, the Specific Plan establishes parking regulations that are tied to building area, not use, to allow for flexibility and change over time (see Section 2.3.1.H: Private Parking Standards). The City has also completed analysis towards a parking in-lieu fee for Smoky Hollow, which provides flexibility for developers and funding to increase parking in the district. In addition, strategies to address existing parking deficiencies are discussed below.

3.3.1.2 OPTIMIZE CURBSIDE PARKING

In the short term, existing rights-of-way will be restriped to significantly increase parking supply, resulting in an estimated increase of 185 parking spaces (see also Section 3.2.1: El Segundo Boulevard and Section 3.2.4: North/South Streets).

- ▶ Implementing one-way traffic patterns on north/south streets, coupled with 60-degree angled parking configurations on one side of the street, is estimated to add 85 additional parking spaces.
- ▶ Restriping El Segundo Boulevard to provide on-street parking along the north curb of the roadway between Standard Street on the west and Kansas Street on the east would add an estimated 101 parking spaces. Reconfiguration was not considered for areas outside of the specified extents to limit intersection capacity impacts at intersections to the west (Main Street) and east (Sepulveda Boulevard).

3.3.1.3 OVERNIGHT CURBSIDE PARKING

Overnight parking in Smoky Hollow will be prohibited between 2:00 and 6:00 A.M. Curbside parking for recreational and oversized vehicles (including trailers) will be limited per the El Segundo Municipal Code (Title 8, Article G).

3.3.2 LONG-TERM PARKING STRATEGIES

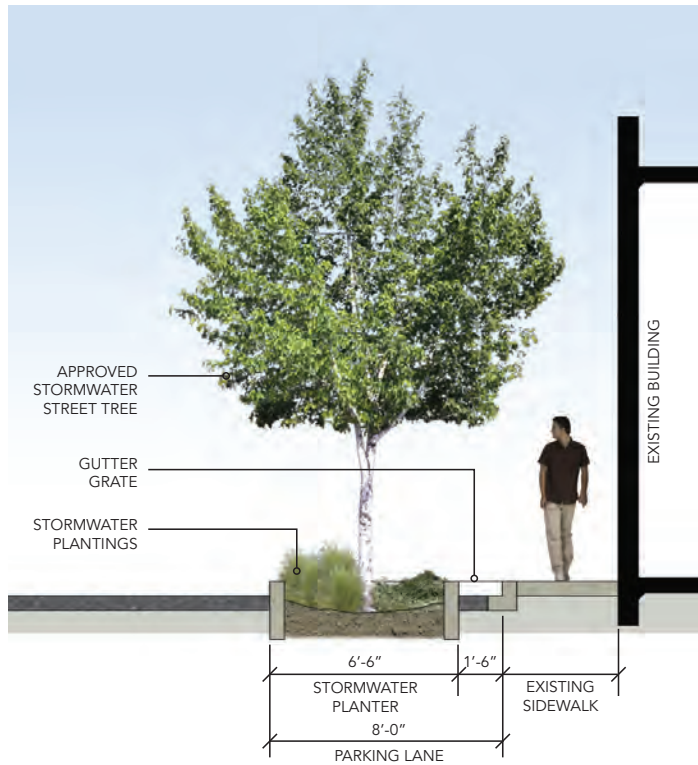
Long-term parking strategies seek to increase the supply of parking with a fiscally sustainable approach that may include a parking district and development of parking structures as private ventures or public/private partnerships.

Parking Structure



- ▶ The City will support development of shared/public parking structures for use by workers and visitors in the district. While two potential locations have been identified, centrally located at the northeast and northwest corners of the Maryland Street/ Franklin Avenue intersection (see Figure 3:1: Zoning Districts), the provision of parking structures would also be considered in other parts of the Specific Plan area. The provision of structures that can be shared (i.e., parking for commuters during the day, and visitors/patrons in the evening and weekends) can maximize the use of the parking structure, reduce the amount of parking to be built, and financially supports the facilities' capital and operating expenses.
- ▶ In the long term, the City will also explore establishment of a business parking permit district or parking management program to ensure fairness and continuity of access for the managed curbside parking. The business parking permit district may distribute parking passes to local businesses and reserve certain on street spaces for visitors only. The business parking district will manage on-street parking in the district, with associated fees, rights, and penalties.

Figure 3-9: Tree/Stormwater Planter Design and Plant Palette



STORMWATER PLANTER PLANT PALETTE

Trees	
<i>Tristania conferta</i>	Brisbane Box
<i>Lagerstroemia Indica</i>	Crape Myrtle
<i>Pistachia chinensis</i>	Chinese Pistache
Plants	
<i>Agave attenuata</i>	Foxtail
<i>Carex praegracilis</i>	Field Sedge
<i>Helictotrichon sempervirens</i>	Blue Oat Grass
<i>Juncus patens</i> 'Elk Blue'	California Grey Rush
<i>Phormium</i> 'Dusky Chief'	New Zealand Flax

TREES



Lagerstroemia Indica; Crape Myrtle



Pistachia chinensis; Chinese Pistache



Tristania conferta; Brisbane Box

PLANTS



Agave attenuata; Foxtail



Carex praegracilis; Field Sedge



Helictotrichon sempervirens; Blue Oat Grass



Juncus patens; California Grey Rush



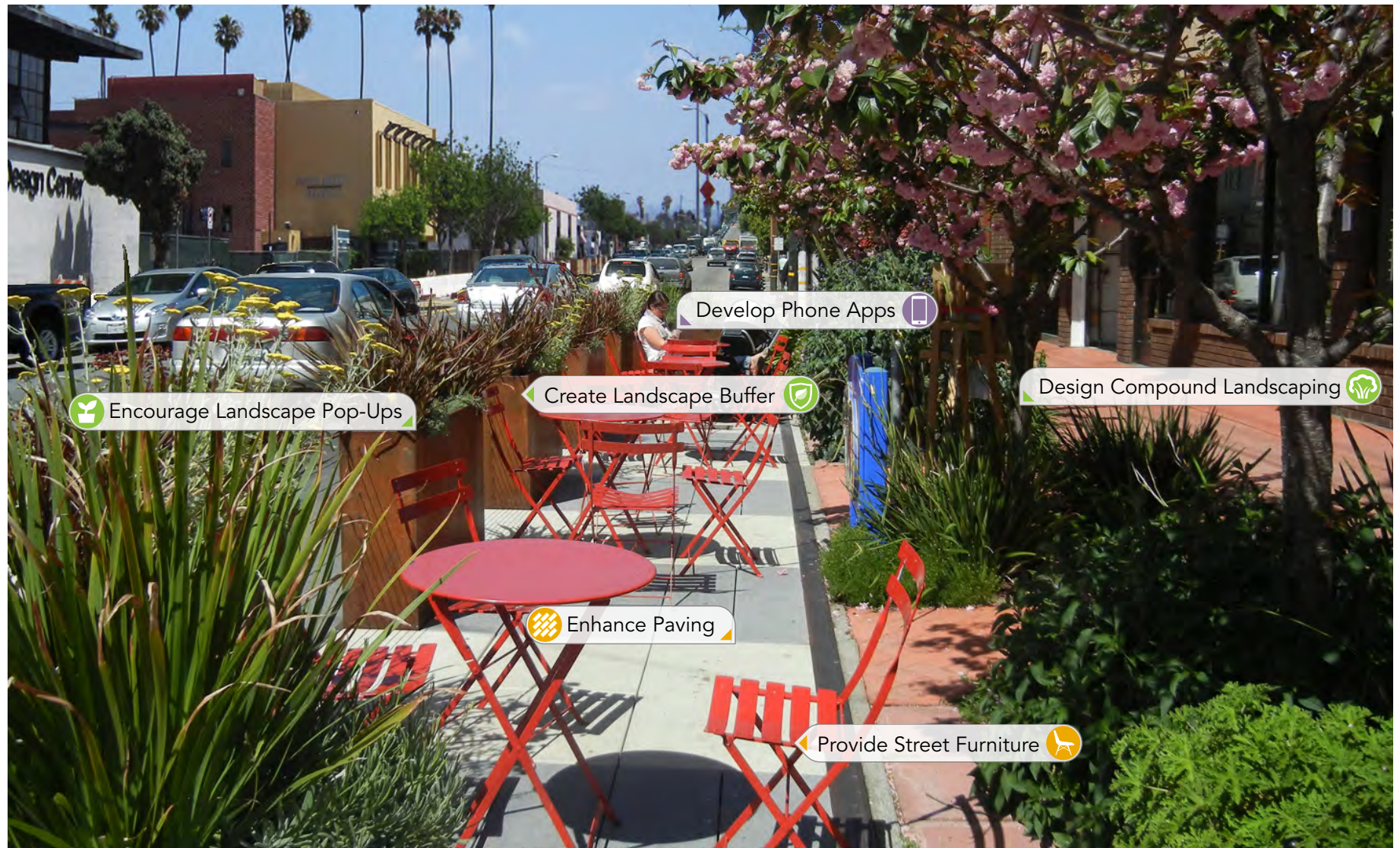
Phormium; New Zealand Flax

3.4 PEDESTRIAN AND OPEN SPACE ENHANCEMENTS

The Smoky Hollow Specific Plan identifies strategies to expand existing found spaces for outdoor engagement, conversations, and vitality. Several open space strategies have been identified for Smoky Hollow.





- ▶ **Preserve existing open space:** The City will work with private property owners to preserve Smoky Hollow’s existing open space resources and identify ways to incorporate open space and greenspace into streetscapes and as part of new private development. The northeast corner lot at Franklin Avenue and Maryland Street is the only open space in Smoky Hollow and is regularly used for picnicking and active recreation. However, this lot is privately owned and may be developed in the future. Maintaining and expanding open space resources in Smoky Hollow is a priority.
- ▶ **Create new open space:** For larger, campus-like developments, Specific Plan development standards require adequate provision of on-site open space (see Section 2.3.1.F: Open Space and Landscaping Standards).
- ▶ **Create a “Living Street”:** Along Franklin Avenue, the creation of a woonerf, or living street concept, will include multi-modal lanes and parking lanes that integrate tree planters, parklets, and curbless sidewalks (see Section 3.2.3: Franklin Avenue).
- ▶ **Plant Street Trees:** On key streets in Smoky Hollow, new tree planters will provide shade and visual enhancement to the area’s environment. Planters are identified for the north side of El Segundo Boulevard, key locations on Franklin Avenue, and north/south streets between parking spaces. Planters can be strategically located among striped parking spaces or at the end of a parking row in areas generally striped as “no parking”. Curb extensions can also accommodate tree planters. A key design consideration for tree planters in Smoky Hollow is to offset the planter from the sidewalk to avoid impacting the storm drainage system. The tree planters will also provide opportunities for additional stormwater filtration. Appropriate tree species selection and location and design of the planting site ensure the healthy growth and longevity of trees, and will enhance the Smoky Hollow streetscape character. See **Figure 3-9: Tree/Stormwater Planter Design and Plant Pallet.**


Figure 3-10: Design for Public Rights-of-Way




DESIGN GUIDELINES


Design for public rights-of-way, pedestrian amenities, and parklets should consider and utilize the following design concepts.


-  **Provide street furniture** of enduring quality and aesthetic value; examples include benches, information posts, trash cans, etc.
-  **Use enduring, quality paving materials** or street painting to realize visual interest and differentiate the defined pedestrian zone from traffic lanes.
-  **Design layered and lush landscaping** through selection of plant materials displaying a variety of shapes, textures, and colors.
-  **Utilize planters and pots to provide greenery**, especially those that are lightweight, modular, moveable, and easy to assemble and disassemble in anticipation of temporal events or for emergency use.


 **Create landscape buffers** through use of flourishing plants and sturdy planters that enhance safety by separating the pedestrian zone from traffic lanes.

 **Develop location-specific phone applications** that inform about public amenities, assist in wayfinding, and encourage pedestrian interactions with destinations in and around Smoky Hollow.


Design for public-rights-of-way should also consider the additional design concepts, as noted below.


 **Introduce outdoor food-related retail** through allocation of dedicated spaces for food trucks, ice cream cars, food carts, farmer's market, and tailgating events.

 **Install bike facilities** such as bike racks, bike storage, and bike sharing stations.


 **Utilize curb extensions (bulb-outs)** to reduce pedestrian crossing distance and mitigate vehicular traffic.

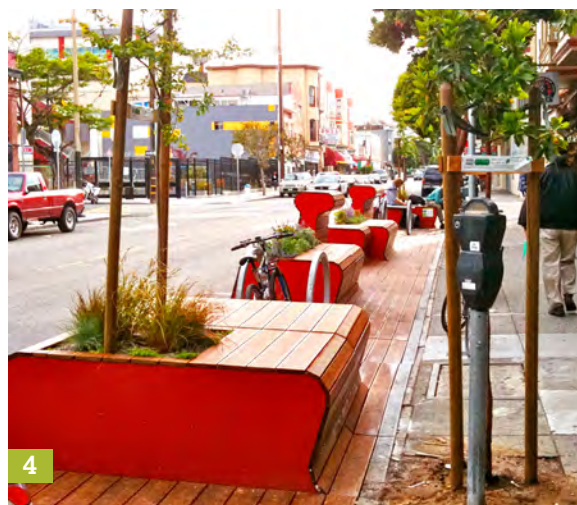
 **Use exterior lighting** to accentuate safety and design elements and enhance the safety of public rights-of-way.

 **Provide WiFi hotspots** to attract pedestrian flows and encourage gathering at specified locations.

 **Select drought-tolerant and native plants** to reduce irrigation and conserve water.

 **Encourage public art** including murals, street paintings, outdoor installation art, and light-based art installations to create visual interest.

 **Provide midblock crossings** to shorten walking distances, increase the safety of crossings, and enhance interactions between both sides of streets.



► **Provide Parklets:** These small parks, generally located in on-street parking lanes, provide amenities like seating, planting, bicycle parking, and art. Parklets encourage social activity by creating community spaces where people can move out of pedestrian traffic, sit down and have a conversation, or simply people watch on a break from the workday, creating a more exciting pedestrian realm. The design of any individual parklet may vary according to the wishes of the primary partner or applicant. Designs may include seating, greenery, bicycle racks, or other features, but should always strive to

become a focal point for the community and a welcoming public gathering place, helping to form a series of small intimate outdoor spaces in Smoky Hollow. The spaces nearest new street trees and left over from parking reconfigurations present an exciting opportunity to create an extension of indoor spaces outside, perhaps even small outdoor conference rooms for local businesses or simply places to enjoy lunch and a nice day. See **Figure 3-10: Design for Public Rights-of-Way** image and comprehensive list of design guidelines for streetscapes and parklets in Smoky Hollow.

► **Enhanced Pedestrian Lighting:** Pedestrian-scaled street lighting enhances safety, encourages evening use of outdoor spaces, and contributes to aesthetics. Where feasible, pedestrian-level lights should be introduced, especially near parklets.

3-5 Parklets repurpose small segments of streets into public spaces. These small parks can provide amenities like seating, planting, bicycle parking, and art.

3.5 DISTRICT IDENTITY

The importance of a unique identity for Smoky Hollow is multi-faceted, but primarily relates to bolstering economic advantage for local businesses. By building a reputation for the area based on the Specific Plan's vision, Smoky Hollow will become more recognized. People will want to connect their business endeavors and relationships with the area.

A successful place-based identity, or brand, is memorable if it reflects a reputation, a sense of place, and qualities distinctive to a particular area. This kind of identity must be built and maintained through City policies and actions, collaborations with the business community, marketing and promotions, and physical improvements.

Throughout this Specific Plan, Smoky Hollow's identity is expressed in text, graphics, and photo examples. This includes both specific physical improvements to the district's streetscapes to facilitate placemaking, as well as design guidelines that provide a framework for selecting design textures and placement of features.

3.6 INFRASTRUCTURE IMPROVEMENTS

A cost-efficient and reliable infrastructure network is essential to serve any business community. Most of the existing infrastructure within Smoky Hollow—with the key exception of high-capacity and rapid speed telecommunications—is adequate to serve existing and future businesses, although it is aging and will require periodic upgrade and expansion. The City will focus its efforts on providing an adequate level of service to accommodate existing uses and projected growth. One key focus will be to identify solutions to create more sustainable infrastructure that relies on fewer natural resources.

3.6.1 Water

The City of El Segundo manages and operates the domestic water system that serves the Smoky Hollow district. The City provides both potable and recycled water. The City obtains its potable water from a single source, purchased through the West Basin Municipal Water District (WBMWD), which in turn receives the water through the Metropolitan Water District of Southern California. Water lines exist within every street within the Specific Plan area, and



6

most water lines are six- and eight-inch lines. Larger water lines (ranging from 10 to 20 inches) run east-west along El Segundo Boulevard and north-south along Standard Street, Lomita Avenue, Illinois Street, and Sepulveda Boulevard. The City does not have any planned projects that will diversify or expand the available water supply. The City has determined that pumping groundwater is not a viable option for diversifying its water supply. Instead, the City anticipates that all potable water will be provided through WBMWD, which provides water of high quality from reliable sources. Due to the slow rising population and demand reduction requirements required by State law, projected water supply needs are expected to decrease from 2015 to 2035.

In addition to distributing potable water, El Segundo is part of WBMWD's recycled water system. Recycled water is used for industrial applications (primarily the Chevron Refinery) and irrigation. New industrial customers are encouraged to connect to recycled water, thereby relieving any large demand on the City's potable water supply. The City does not have any plans to expand its recycled water system, but WBMWD's Capital Implementation Master Plan for Recycled Water Systems identifies expansions to its systems that will help increase

reliability of both recycled and potable water service in El Segundo.

Overall, the City's water system is well positioned to serve existing and future businesses within Smoky Hollow. To maintain adequate water supplies, new and expanded development will be encouraged to maximize efficient use of water resources through conservation, demand reduction, and water recycling. Projects will also be expected to incorporate water conservation best management practices.

3.6.2 Sewer

The City's Public Works Department, Wastewater Division operates and maintains the local wastewater system. El Segundo's sewer lines, which are typically eight inches in diameter, are located throughout the Specific Plan area in public street rights-of-way. Force mains, which move wastewater under pressure by using pumps or compressors located in lift stations, are located on Center Street (north of Franklin Avenue), California Street (north of Holly Avenue), Kansas Street (between Grand Avenue and El Segundo Boulevard), and Franklin Avenue (between California and Kansas Streets). A future system capacity analysis conducted in 2014 found that the local system's

6 Image taken from Los Angeles County Flood Control District Reservoir, looking toward eastern Smoky Hollow

Low-Impact Development



pump stations have ample capacity to handle the estimated existing and future peak wet weather flows. Additional storage capacity and emergency generators were recommended for all pump stations within Smoky Hollow.

The City will support ongoing monitoring and maintenance of local sewer lines. Tracking planned infrastructure improvements and, as feasible, coordinating these with roadway improvements associated with implementation of this Specific Plan will also help minimize costs, street closures, and disturbances associated with construction.

3.6.3 Stormwater Drainage

Stormwater refers to precipitation and irrigation runoff that collects on streets and in gutters, along with any other particles and substances that the runoff carries along with it. Considerable stormwater volumes can be generated during a significant rain storm, potentially resulting in the runoff overwhelming the local collection and conveyance infrastructure. The City of El Segundo and the Los Angeles County Flood Control District provide the majority of drainage infrastructure within the City. The storm drain system is critical,

as the Smoky Hollow area is highly developed and largely impervious. The continuous maintenance and improvement of stormwater quality are imperative for the protection of public health, wildlife, and watersheds. Through management and appropriately designed development, water pollution can be dramatically reduced.

Typically, storm drains are located along roadways and within large developments. Stormwater quality is a significant concern in Southern California, as stormwater runoff is a significant contributor to local and regional

pollution and the largest source of unregulated pollution to the waterway and coastal areas of the United States. Federal, State, and regional regulations require the control of pollutants discharged to the storm drain system on construction sites and areas of new development or significant redevelopment. Low-Impact Development (LID) principles can be applied to manage, reduce, and re-use stormwater runoff. These LID elements provide water quality treatment and delay stormwater runoff while enhancing the urban landscape.

The City will work with developers and property owners in Smoky Hollow to promote, approve, and implement designs that include the integration of LID strategies, including site designs that maximize permeable surface cover and infiltration potential.

3.6.4 Utilities

Smoky Hollow benefits from an extensive utility network for power, gas, and telecommunications services. The area has not suffered from unusual service interruptions, and systems continue to provide energy and information to businesses and residents.

Electrical power is provided by Southern California Edison (SCE). SCE serves over 14

million people and covers an area of approximately 50,000 square miles across 180 cities. Natural gas is provided by the Gas Company (SoCal Gas), which serves 21.4 million customers in more than 500 cities. The area is currently fully served with electricity and natural gas. Periodic upgrades are funded by the service provider.

Stakeholders within the Smoky Hollow district have expressed concern that the area has limited access to high-speed internet services. Media, software, engineering, aerospace, and many emerging business sectors rely heavily on access to the internet. Fiber-optic systems in particular have played a crucial role in enabling broadband and Wi-Fi internet access by making transmission of information much more cost effective than copper wire technology. The current fiber optic network system primarily runs along El Segundo and Sepulveda Boulevards, with very limited access points within the Specific Plan area. El Segundo approved funding for two projects to expand the City-owned fiber optic network and to link all City buildings with its fiber optic network. The City has initiated work to install fiber optic cable crossing Sepulveda Boulevard (I-NetFiber Optic).





04

SPECIFIC PLAN
PROCESS +
ADMINISTRATION



04 SPECIFIC PLAN PROCESS + ADMINISTRATION

This chapter describes the authority of a Specific Plan, the project review and approval process, and the administrative procedures required for amendments and/or modifications to the Specific Plan.

Specific Plans serves as an implementation tool for the General Plan and establish the zoning regulations for a unique area. This Specific Plan has been prepared pursuant to Section 65450 et seq. of the California Government Code and addresses general provisions, permitted uses, development and design standards, design guidelines, mobility improvements, and infrastructure. All development proposals within the Specific Plan area are subject to the procedures established herein.

Proposed development plans or agreements, tentative tract or parcel maps, and any other development approval must be consistent with the Smoky Hollow Specific Plan. Projects consistent with this Specific Plan will be automatically deemed consistent with the General Plan.



4.1 INTERPRETATIONS

Any ambiguity concerning the content or application of the Specific Plan shall be resolved by the responsible review authority in a manner consistent with the goals, policies, purposes, and intent established in this Specific Plan.

4.2 SEVERABILITY

If any section, subsection, sentence, clause, phase, or portion of this Specific Plan, or any future amendments or additions, is for any reason held to be invalid or unconstitutional by the decision of any court or competent jurisdiction, such decision shall not affect the validity of the remaining portions of this Specific Plan or any future amendments or additions that can be implemented without the invalid provision, and, to this end, the provisions of this Specific Plan are declared to be severable.

4.3 ENVIRONMENTAL REVIEW

A program-level Environmental Impact Report (EIR) was prepared for the Smoky Hollow Specific Plan. A Program EIR may reduce the need for project-specific environmental review in areas that have been analyzed by the EIR, subject to

findings that there are no significant changes in conditions and that the project is in compliance with the Specific Plan requirements. Certain projects may require additional specific environmental review as necessary, if they do not conform to the Specific Plan. This could include targeted studies on one or more identified environmental concerns. The City will make these determinations, and environmental review may be incorporated in the development approval process.

4.4 NONCONFORMITIES

Within the zoning districts established by this Specific Plan or amendments that may later be adopted, there exists or will exist lots, structures, and uses of land which were lawful before the adoption or amendment of this Specific Plan, but which no longer comply. The intent of this Section (Nonconformities) is to permit those nonconformities to continue until they are removed, but not to encourage their continuance. Such uses and structures shall not be enlarged upon, expanded, or extended, nor be used as grounds for adding other structures or uses prohibited elsewhere in the same zoning district, except as may be expressly permitted in this Section.

1-4 The El Segundo Art Walk introduces the public to creative businesses throughout Downtown and Smoky Hollow, which open their doors for studio tours, art, and live music.

4.4.1 Nonconforming Uses of Land

Uses of land that were lawful before the effective date of adoption or amendment of this Specific Plan, but which no longer comply, may be continued so long as such use remains otherwise lawful, provided:

- A.** No such nonconforming use may be enlarged or increased, nor extended to occupy a greater area of land than was occupied at the effective date of adoption or amendment of the Specific Plan.
- B.** If any such nonconforming use vacates for any reason for a period of more than 12 consecutive months, any subsequent use must conform to the regulations specified by the Specific Plan for the zoning district in which such land is located. Buildings that are actively available for lease and occupancy or are being remodeled pursuant to a permit or subject to ESMC Section 15-21-3 are not considered vacant for the purposes of this section.

4.4.2 Nonconforming Structures

Where a lawful structure exists at the effective date of adoption or amendment of this Specific Plan that could not be built under the terms of these regulations by reason of restrictions on

area, height, setbacks, its location on the lot, or other requirements concerning the structure, such structure may be continued so long as it remains continuously occupied and is otherwise lawful, subject to the following provisions:

- A.** Nonconforming structures may expand up to the allowable floor area ratio (FAR) permitted by this Specific Plan. The expansion itself must meet all the requirements of the Smoky Hollow Specific Plan, but is not required to compensate for any deficiency or nonconformity in the original structure.
- B.** Should a nonconforming structure be involuntarily destroyed to any extent, including total destruction, it may be rebuilt to the identical use and original floor area, providing the structure complies with the design requirements of this Specific Plan.
- C.** Should a nonconforming structure be moved for any reason for any distance whatsoever, it must then conform to the regulations for the zoning district in which it is located after it is moved.

4.4.3 Nonconforming Lots

Nonconforming lots shall comply with ESMC Section 15-21-4 (Nonconforming Lots).

4.4.4 Nonconforming Parking

A legally established use of a lot that does not meet the requirements for onsite vehicular parking (either through provision of required on-site parking, off-site parking, or payment of in-lieu fees) established by this Specific Plan is nonconforming with respect to parking and shall be governed by the following regulations:

- A.** Continuation. Uses that have nonconforming parking or loading may be continued indefinitely except as indicated below.
- B.** Repair and Remodel of Buildings. Repairs, rehabilitations, and remodeling that do not enlarge or extend the structure, nor change the building occupancy group as defined in the Building Code, are permitted without change to the parking provided.
- C.** Additions to Buildings. Additions to structures with nonconforming parking are permitted, provided the existing use of the property is conforming and that parking, as required by this Specific Plan, shall be provided for the new addition above whatever parking existed for the original structure.

El Segundo Art Walk



D. Change of Occupancy. When all or a portion of a building is modified in such a manner, including how it is used, such that the Building Code occupancy group is changed, parking, as required by this Specific Plan, shall be provided for the entire building and all other buildings on the same lot.

4.4.5 Nonconforming Curb Cuts

Existing nonconforming curb cuts along street

frontages shall be removed subject to the following provisions:

- A.** New Buildings. When new buildings are constructed on a lot, any nonconforming curb cuts on the property shall be removed.
- B.** Additions to Buildings. When additions to structures add 50 percent or more of the gross floor area of existing structures on a lot, all nonconforming curb cuts shall be removed.



4.5 PROJECT REVIEW AND APPROVAL PROCESS

All projects proposed within the Smoky Hollow Specific Plan area shall substantially conform with the provisions of this Specific Plan.

4.5.1 Administrative Adjustments

The Administrative Adjustment review process allows limited exceptions to certain development standards. In addition to the instances allowed by ESMC Section 15-24-1 (Adjustments), a property owner or authorized agent of the property owner may

file an Administrative Adjustment application whenever any one of the following deviations from the provisions of this Specific Plan is proposed:

- A. Condition of Approval. Minor deviation from a condition of approval for an approved conditional use permit, administrative use permit, or development agreement.
- B. Development Standards. A reduction in any numeric development standard, excluding density, height, or floor area ratio, not exceeding 10 percent.

Findings and required notice for Administrative Adjustments shall comply with ESMC Chapter 15-24 (Adjustments).

4.6 SPECIFIC PLAN MODIFICATIONS AND AMENDMENTS

Modifications to the text or exhibits of this Specific Plan may be warranted in the future to accommodate unforeseen conditions or events. The City will process revisions in a manner pursuant to the provisions in this Section.

4.6.1 Minor Modifications

Minor Modifications to the Smoky Hollow Specific Plan are processed administratively without the submission of a formal Specific Plan Amendment application and do not require a public hearing or review by the Planning Commission. The Planning and Building Safety Director (Director) shall have the authority to review and make a determination of approval, approval with conditions, or denial of a request for minor modification to the Specific Plan. The Director may, at his/her discretion, refer any such request to the Planning Commission.

Minor Modifications are defined as:

- A. Revisions to design guidelines for architectural features and materials, landscape treatments, lighting, and signage
- B. Revisions to bicycle facilities and proposed roadway improvements
- C. Revisions to exhibits in the Specific Plan that do not substantially change its intent or character
- D. Modifications of a similar nature to those listed above, which are deemed minor by the Director and conform to the purpose and intent of this Specific Plan and the General Plan

4.6.2 Amendments

Proposed changes to this Specific Plan that do not meet the criteria for a Minor Modification shall be subject to a formal Specific Plan Amendment process pursuant to California Government Code Section 65450, et seq. All Specific Plan amendments shall be found consistent with the El Segundo General Plan in compliance with Government Code Section 65454. The Specific Plan may be amended as often as deemed necessary by the City Council in compliance with Government Code Section 65453.

4.7 COMMUNITY BENEFITS PLAN

Community benefits are based on the principle that in exchange for allowing incremental increases in development intensity, the community should, in return, receive certain benefits, including beneficial design features such as publicly accessible open space and other development requirements that serve the community’s core needs. Any project in Smoky Hollow proposing a building height that exceeds the standard maximum allowed height, or other deviation from development standards, shall submit a Community Benefits Plan for review and approval by the Director.

A Community Benefits Plan shall be approved only if the following findings are made:

- A. The proposed additional building height, intensity, or deviation from development standards would not be detrimental to the district in which the property is located;
- B. The proposed community benefit provides exemplary project and/or streetscape design; and
- C. The proposed community benefit directly implements objectives of the Specific Plan.

Deviations from development standards other than an increase in height of 15 feet as outlined in Table 2-2 shall also require a development agreement.

4.8 APPEALS

All appeals pertaining to the Smoky Hollow Specific plan shall be conducted in accordance with the provisions of ESMC Chapter 15-25.

5 At the seasonal El Segundo Art Walk, creative businesses throughout Downtown and Smoky Hollow open their doors for studio tours, art viewings, and live music.

6 The Art Walk partners with local restaurants and food trucks to provide special eating and drinking experiences throughout the event.





05

IMPLEMENTATION
+ FINANCING



05 IMPLEMENTATION + FINANCING

The preceding chapters of this Specific Plan outline the vision for Smoky Hollow. This chapter provides the implementation mechanisms to realize that vision.

5.1 IMPLEMENTATION STRATEGIES

Implementing this Specific Plan will require a collaborative effort between the public and private sectors to collectively achieve the vision. Private sector developers, entrepreneurs, investors, and property owners will drive new investment and construction in Smoky Hollow. The City's responsibility is to offer mechanisms that facilitate private investment, and to coordinate, encourage, and deliver parallel and complementary investment in the public realm. Changes in economic conditions and trends over time may require the City to periodically

revisit and reprioritize the implementation steps for achieving the vision for Smoky Hollow. Therefore, this chapter describes a variety of potential funding mechanisms in order to accommodate dynamic local interest/capacity and market conditions in Section 5.3 (Funding Strategy).

5.2 IMPLEMENTATION ACTION PLAN

To fully implement the Smoky Hollow Specific Plan, a series of specific policy and regulatory actions are required. Implementation will require collaboration with local businesses, partner agencies, and the City. The Implementation Action Plan (Table 5-1) lists specific actions and provides a priority timeframe, primary responsibilities and partners, approximate costs, and potential funding sources. It should be noted that generalized phasing and cost estimates are based on baseline (2017) costs, funding sources, and logistics. Actual timing, costs and implementation will be dependent on development activity, funding and staff resources. Funding sources are further described in Section 5.3.

5.2.1. Strategic Approach to Delivering Major Infrastructure Projects

Many of the short-term and ongoing programs in the Implementation Action Plan are relatively inexpensive to deliver and will lay the groundwork for future change; examples of these programs include publicizing opportunities under the new Specific Plan and ensuring that Smoky Hollow is well-integrated

with City economic development and marketing efforts. In contrast, delivering major infrastructure projects will require a multi-step, longer-term strategic approach.

The first actions to be implemented should focus on additional studies to better understand costs and potential revenues to pay for projects. A detailed engineering study should examine the costs of delivering proposed individual major infrastructure projects, including options and costs for phasing the improvements over time. A separate study should analyze projected revenues that could be generated by different funding sources, including the amount of debt that would be incurred and which stakeholders would be responsible for paying for improvements under each funding option. Taken together, these studies can then inform a more detailed discussion with property owners and the El Segundo City Council as to which funding tools are best suited to deliver different improvements and projects to prioritize; then decisions can be made about how to move forward.

The Implementation Action Plan identifies major physical improvements by short-, medium-, long-term, and on-going actions. However, this approach may need to be reconsidered

based on the results of the engineering and funding studies, which may find that it is significantly more cost-effective to prioritize certain infrastructure projects over others, or to construct a major infrastructure project all at once instead of through a multi-step process. For example, it may be more cost-effective yet still expedient—to construct the El Segundo Boulevard reconfiguration and improvements all at once, rather than completing an interim streetscape improvement. The cost savings must be weighed against the extra time it would take to plan and construct the major improvement project, and the accompanying lost opportunity to incentivize additional investment in the immediate future by completing an interim improvement.

Table 5-1: Implementation Action Plan

<p>TIMEFRAME Short = 1 to 5 Years Medium = 5 to 10 Years Long = over 10 Years Ongoing</p> <p>COST \$ = <\$50,000 \$\$ = \$50,000 to \$250,000 \$\$\$ = \$250,000 to \$500,000 \$\$\$\$ = over \$500,000</p>				
SPECIFIC ACTIONS	TIMEFRAME	PRIMARY RESPONSIBILITY/ PARTNERS	COST	FUNDING
<p>Action 1. Amend the General Plan to be Consistent with the Smoky Hollow Specific Plan Amend the General Plan to be consistent with the adopted Smoky Hollow Specific Plan land uses, density/intensity standards, and/or policy direction.</p>	Short	City	\$	City
<p>Action 2. Publicize Specific Plan Changes Develop a handout describing the new Smoky Hollow Specific Plan guidelines, standards, and incentives. Publicize and distribute to area businesses, property owners, and real estate professionals as a resource to encourage reinvestment and development in the area.</p>	Short	City	\$	City
<p>Action 3. Complete a Detailed Engineering Study to Determine Costs for High-Priority Major Infrastructure Projects Identify the high-priority major infrastructure projects, and complete cost estimates for completing the projects. Include different options for phasing the improvements over time or excluding/including different components.</p>	Short	City	\$\$	City
<p>Action 4. Complete a Revenue Projections Study Analyze projected revenues that could be generated by different funding sources for the major infrastructure projects. Develop recommendations for sources to be used and how they should be applied to different improvements.</p>	Short	City	\$	City

Table 5-1: Implementation Action Plan (continued)

<p>TIMEFRAME Short = 1 to 5 Years Medium = 5 to 10 Years Long = over 10 Years Ongoing</p> <p>COST \$ = <\$50,000 \$\$ = \$50,000 to \$250,000 \$\$\$ = \$250,000 to \$500,000 \$\$\$\$ = over \$500,000</p>				
SPECIFIC ACTIONS	TIMEFRAME	PRIMARY RESPONSIBILITY/ PARTNERS	COST	FUNDING
<p>Action 5. Capital Improvement Plan Integration Identify applicable capital improvements from this Specific Plan in the Capital Improvement Plan (CIP). Update based on priorities outlined in this Implementation Plan with each budget cycle.</p>	Short	City	\$	City
<p>Action 6. Acquire Grant Funding Research and apply for Federal, State, and regional grant funding programs that offer funding for improvements in Smoky Hollow..</p>	Ongoing	City	\$	Federal State SCAG Metro Grants
<p>Action 7. Positive Business Climate Marketing Ensure that El Segundo's economic development activities aggressively market Smoky Hollow's strong competitive location and supportive regulatory climate for users in a variety of industries, such as creative and multimedia industries.</p>	Short	City	\$\$	City
<p>Action 8. Crosswalk Enhancement Pilot Project Work with property owners and businesses to identify crosswalk enhancement locations along Franklin Avenue. Implement a pilot project to make visual enhancements to crosswalks, which could include a community art competition to design crosswalk art and other roadway intersection paintings.</p>	Short	City	\$	City Federal State Grants Metro Private

Table 5-1: Implementation Action Plan (continued)

<p>TIMEFRAME Short = 1 to 5 Years Medium = 5 to 10 Years Long = over 10 Years Ongoing</p> <p>COST \$ = <\$50,000 \$\$ = \$50,000 to \$250,000 \$\$\$ = \$250,000 to \$500,000 \$\$\$\$ = over \$500,000</p>				
SPECIFIC ACTIONS	TIMEFRAME	PRIMARY RESPONSIBILITY/ PARTNERS	COST	FUNDING
<p>Action 9. Parklet Pilot Project Work with property owners and businesses to identify locations for temporary parklets.</p>	Short	City	\$\$	City Federal State Grants Metro Private
<p>Action 10. El Segundo Boulevard Streetscape Improvement: Short Term Implement roadway restriping to accommodate an eight-foot parking lane on the north side of El Segundo Boulevard while maintaining a four-lane configuration.</p>	Short	City	\$\$	City
<p>Action 11. El Segundo Boulevard Streetscape Improvement: Mid Term Implement street tree plantings within the parking lane along El Segundo Boulevard as feasible, and incorporate drought-tolerant landscaping.</p>	Medium	City	\$\$	City Grants Private
<p>Action 12. El Segundo Boulevard Reconfiguration: Long Term Remove the four-foot landscape strip on the south side of El Segundo Boulevard to accommodate a wider sidewalk on the north side of the street. This adjustment will double the sidewalk's width to eight feet. Implement sidewalk improvements (e.g., street tree plantings in curb bulb-outs, street furniture, bicycle racks, and pedestrian scale lighting), improve drought-tolerant landscaping, and create pedestrian amenities where feasible.</p>	Long	City	\$\$\$\$	City Grants Private

Table 5-1: Implementation Action Plan (continued)

<p>TIMEFRAME Short = 1 to 5 Years Medium = 5 to 10 Years Long = over 10 Years Ongoing</p> <p>COST \$ = <\$50,000 \$\$ = \$50,000 to \$250,000 \$\$\$ = \$250,000 to \$500,000 \$\$\$\$ = over \$500,000</p>				
SPECIFIC ACTIONS	TIMEFRAME	PRIMARY RESPONSIBILITY/ PARTNERS	COST	FUNDING
<p>Action 13. Grand Avenue Streetscape Improvement Implement roadway restriping to accommodate two 11-foot lanes and two 13-foot shared lanes for cyclists and automobile parking (sharrows) on Grand Avenue. Work with Metro to develop wayfinding signage to improve access to the Mariposa and El Segundo Metro Green Line Station. Add wayfinding signage to Downtown and the Marvin Braude Bike Trail.</p>	Short	City Metro	\$\$	City Grants Private
<p>Action 14. Franklin Avenue Streetscape Improvement: Phase 1 Implement sidewalk improvements (e.g., street tree plantings, parklets, street furniture, bicycle racks, and pedestrian scale lighting), and create pedestrian amenities where feasible. Add creative crosswalks to complete Franklin Avenue vision for short-term improvements.</p>	Short	City	\$\$	City
<p>Action 15. Franklin Avenue Streetscape Improvement Phase 2 Implement a “woonerf” or living street concept for Franklin Avenue to include two multi-modal lanes shared by automobiles and cyclists, parking lanes that integrate tree planters, and two six-foot curbside sidewalks. Integrate enhanced paving along Franklin Avenue, pedestrian lighting, and parklets.</p>	Medium	City	\$\$\$\$	City
<p>Action 16. North/South Streets Reconfiguration Reconfigure (re-stripe) key north/south running streets to provide a 20-foot one-way travel lane and a 20-foot angled parking lane to increase on-street parking capacity.</p>	Short	City	\$\$	City

Table 5-1: Implementation Action Plan (continued)

<p>TIMEFRAME Short = 1 to 5 Years Medium = 5 to 10 Years Long = over 10 Years Ongoing</p> <p>COST \$ = <\$50,000 \$\$ = \$50,000 to \$250,000 \$\$\$ = \$250,000 to \$500,000 \$\$\$\$ = over \$500,000</p>				
SPECIFIC ACTIONS	TIMEFRAME	PRIMARY RESPONSIBILITY/ PARTNERS	COST	FUNDING
<p>Action 17. North/South Streets Streetscape Improvement Implement streetscape improvements (e.g., street tree plantings, parklets, street furniture, bicycle racks, and pedestrian scale lighting), and create pedestrian amenities where feasible.</p>	Short	City	\$\$	City
<p>Action 18: Establish New Funding Mechanisms Using the results of the previously completed engineering cost estimates and revenue projections, work with property owners, businesses, and developers to establish mutually agreed-upon funding mechanisms, such as a Property-Based Business Improvement District (PBID) or Business-Based Business Improvement (BID), and other district-based funding tools.</p>	Medium	City Property Owners Business Owners	\$	City Property Owners Businesses
<p>Action 19: Transportation Management Association (TMA) Establish a TMA to implement travel and parking demand reductions in Smoky Hollow, in conjunction with the related improvements described in the following actions. The TMA's work would closely coordinate with the activities of the parking benefit district, if the latter is created.</p>	Short	City	\$	City Property Owners Businesses

Table 5-1: Implementation Action Plan (continued)

<div style="display: flex; justify-content: space-between; padding: 5px;"> <div style="width: 45%;"> <p>TIMEFRAME Short = 1 to 5 Years Medium = 5 to 10 Years Long = over 10 Years Ongoing</p> </div> <div style="width: 45%;"> <p>COST \$ = <\$50,000 \$\$ = \$50,000 to \$250,000 \$\$\$ = \$250,000 to \$500,000 \$\$\$\$ = over \$500,000</p> </div> </div>				
SPECIFIC ACTIONS	TIMEFRAME	PRIMARY RESPONSIBILITY/ PARTNERS	COST	FUNDING
<p>Action 20: Establish Parking Benefit District The parking benefit district will create a mechanism to oversee and guide reinvestment of parking permit revenue, fee revenue, and other sources in order to increase the supply of parking in Smoky Hollow, reduce parking demand, and improve management of existing spaces. The benefit district will establish a process for business permit parking, making parking spaces available via permit, on a first-come/first-serve basis, or arising from a change of land use/occupancy, and/or building additions.</p>	Medium	City Property Owners Business Owners	\$\$	City Permit, Fee, and Fine Revenue Property Owners Businesses
<p>Action 21: Establish Parking In-Lieu Fee Provide for the establishment of a parking in-lieu fee where new developments, changes of occupancy, and additions to existing buildings in the district have the option of paying an in-lieu fee as a substitute for providing on-site parking. Revenue generated by the in-lieu fee program can be used to fund the new parking facilities or to fund improvements that reduce automobile parking demand, such as pedestrian, bicycle, and transit improvements recommended in this Specific Plan, as well as maintenance and operations of parking facilities.</p>	Short	City Property Owners	\$\$	Property Owners
<p>Action 22: Parking Monitoring Program Via the TMA and/or parking benefit district, establish a parking monitoring program to track parking supply and demand in Smoky Hollow and assess performance of the area's parking standards. Establish timelines to re-assess Specific Plan implementation and standards and make modifications as needed.</p>	Medium	City	\$	TMA City

Table 5-1: Implementation Action Plan (continued)

<p>TIMEFRAME Short = 1 to 5 Years Medium = 5 to 10 Years Long = over 10 Years Ongoing</p> <p>COST \$ = <\$50,000 \$\$ = \$50,000 to \$250,000 \$\$\$ = \$250,000 to \$500,000 \$\$\$\$ = over \$500,000</p>				
SPECIFIC ACTIONS	TIMEFRAME	PRIMARY RESPONSIBILITY/ PARTNERS	COST	FUNDING
<p>Action 23. Key Intersections Crosswalk Improvements Implement crosswalk improvements at key intersections in Smoky Hollow to increase pedestrian safety and branding. These improvements should be prioritized based on the results of the engineering cost study and available funding.</p>	Medium	City	\$\$	City Property Owners Businesses
<p>Action 24. Transit Improvements Coordinate with transit providers to provide additional or extended routes through Smoky Hollow. Ensure that bus stop layouts, street furniture, shelters, and signage are consistent with the artistic and creative nature of Smoky Hollow. These improvements should be prioritized based on the results of the engineering cost study and available funding.</p>	Medium	City Metro Beach Cities Transit	\$\$\$	City Metro Beach Cities Transit Federal Funding
<p>Action 25. Expand the El Segundo Lunchtime Shuttle Bus Expand the existing El Segundo Lunchtime Shuttle to create a new shuttle route for peak hours between the Mariposa and/or El Segundo Green Line Stations and Smoky Hollow.</p>	Medium	City	\$\$	City Metro Beach Cities Transit Federal Funding TMA
<p>Action 26. Bicycle and Pedestrian Connectivity. Continue to develop and implement bicycle and pedestrian improvements in Smoky Hollow, including bicycle parking along key north/south streets and bicycle signage and sharrows on bike-friendly streets. These improvements should be prioritized based on the results of the engineering cost study and available funding.</p>	Ongoing	City	\$\$	City Federal Funding

Table 5-1: Implementation Action Plan (continued)

<p>TIMEFRAME Short = 1 to 5 Years Medium = 5 to 10 Years Long = over 10 Years Ongoing</p> <p>COST \$ = <\$50,000 \$\$ = \$50,000 to \$250,000 \$\$\$ = \$250,000 to \$500,000 \$\$\$\$ = over \$500,000</p>				
SPECIFIC ACTIONS	TIMEFRAME	PRIMARY RESPONSIBILITY/ PARTNERS	COST	FUNDING
<p>Action 27. Multimodal Marketing. Via the TMA, promote multimodal transportation to create awareness and opportunity for commuters to take the train or bicycle to work.</p>	Short	City Metro	\$	TMA City
<p>Action 28. Shade Trees and Open Space Continue to prioritize the provision of open space and planting trees. Emphasize planting of trees to shade sidewalks in order to mitigate the heat island effect and encourage pedestrian activity. These improvements should be prioritized based on the results of the engineering cost study and available funding.</p>	Ongoing	City	\$\$	City
<p>Action 29. Partnerships Establish an environment of collaboration and partnership between the City, other public agencies, key stakeholders, and community to help ensure the implementation of this Specific Plan.</p>	Ongoing	City Property Owners Business Owners Metro SCAG Caltrans	\$	City
<p>Action 30. Expand Marketing of Smoky Hollow through Event Programming Coordinate with City’s existing programs and activities to highlight and include Smoky Hollow, and work with Smoky Hollow businesses—or business representatives such as a future PBID/BID—to expand and market events such as the El Segundo Art Walk, and create new events that highlight the district.</p>	Ongoing	City Property Owners Business Owners	\$\$	City Businesses

5.3 FUNDING STRATEGY

A range of funding sources and financing options are available for infrastructure development and ongoing operations and maintenance costs in California. While the ideal set of solutions and implementation and funding mechanisms to achieve the Smoky Hollow Specific Plan's goals will evolve over time, a consistent set of criteria for selecting these mechanisms are established as follows.

- ▶ Equitable distribution of costs and benefits: Smoky Hollow's existing parking, parks, and pedestrian deficiencies are shared among all property owners and businesses, and are not attributable only to future development projects. As a result, funding for resolving existing deficiencies should be shared among all property owners and/or businesses in the district.
- ▶ Allow for incremental solutions: While major, long-term infrastructure projects can occur in later phases of Smoky Hollow's build out, the implementation strategy prioritizes high-impact approaches to infrastructure improvements that can be introduced in the short term.

- ▶ Reduce dependency on future development: Implementation solutions will focus on resolving existing district-wide deficiencies regardless of future development activity.

It is envisioned that many future improvements planned for the Smoky Hollow area will be achieved through development by the private sector, including meeting development standards, paying existing and possible future fees, and through other funding mechanisms that could apply to all future development. Guided by the development standards and guidelines included in this Specific Plan, these development projects can each incrementally contribute to establishing a high-quality place whose value will be much greater than it would be without these coordinated efforts.

It is also incumbent on the City to pursue an array of funding sources and financing mechanisms to implement some of the larger public improvements included in this Specific Plan. These mechanisms are complex and are tied to many factors outside the control of the City of El Segundo, including market and economic cycles, State and Federal grant funding availability, State enabling legislation, etc. This precludes the ability to immediately

Smoky Hollow buildings portray a sense of history



establish a detailed timeline for building every identified improvement. Therefore, this implementation strategy focuses on identifying the range of potential mechanisms available for delivering the major improvements necessary to realize the core elements of the Specific Plan's vision. The strategy prioritizes an initial set of investments and programmatic activities that will set the stage for long-term implementation. This implementation strategy should be revisited on a regular basis to ensure that the Plan's desired outcomes are being achieved.

5.3.1. Categories of Physical Improvements and Programs Requiring Funding

Implementation of the Smoky Hollow Specific Plan requires completing a number of physical improvement projects and initiating several ongoing programs. Section 5.3 below describes the process and timing for implementing specific projects and programs, and describes the specific locations of improvements. For purposes of understanding how funding sources and tools align with these projects and programs, however, the projects and

programs can be broken down into three major categories.

- ▶ **Interim Physical Improvements:** Relatively low-cost physical improvements that can either precede or be completed in conjunction with a more significant physical improvement. Potential projects include temporary parklets, street restriping (including minor lane reconfigurations and on-street parking changes), modest landscaping improvements, and minor bicycle and pedestrian improvements.

- ▶ Major Capital Improvement Projects: Capital improvement projects that require major reconfigurations of physical infrastructure when fully implemented. Examples of these projects in Smoky Hollow include major street reconfigurations (moving curbs, adding sidewalks, etc.), major streetscape improvements (trees, landscaping, pedestrian and bicyclist improvements), and new open spaces or parks.
- ▶ Ongoing Programs: Programs and activities that require continuous funding for implementation. Examples of such programs include publicizing development opportunities under the new Specific Plan, continuing study of capital improvement costs and financing, grant funding applications, creation of marketing programs, creation and maintenance of a permit parking district, expanded lunchtime shuttle bus, implementation of a transportation demand management program, and event programming.

5.3.2. Funding Sources and Application to Smoky Hollow Improvements and Programs

This section provides a menu of potential funding sources for implementing capital improvements and programmatic activities to realize the Smoky Hollow Specific Plan vision. In many cases, multiple funding sources must be combined to pay for projects. Therefore, each source’s description includes considerations for deploying the source in the specific Smoky Hollow context.

Although the terms “funding” and “financing” are often used interchangeably, there is an important distinction between the two terms. “Funding” typically refers to a revenue source such as a tax, fee, or grant that is used to pay for an improvement. Some funding sources, such as impact fees, are one-time payments, while others, such as assessments, are ongoing payments. “Financing” involves borrowing against future revenues by issuing bonds or other debt instruments that are paid back over time through taxes or fee payments, enabling agencies to pay for infrastructure before the revenue to cover the full cost of the infrastructure is available.

Table 5-2: Funding Source Examples

CATEGORY	EXAMPLES
City Resources	General Fund Capital Improvement Program User Fees
Outside Grants	Regional, State, and Federal Grants
Developer Contributions	Development Standards CEQA Mitigations Impact/In-Lieu Fees Negotiated Agreements
District-Based Tools	Assessment District Community Facilities District Enhanced Infrastructure Finance District

CITY RESOURCES:

- ▶ **General Fund:** General Fund revenues include property tax, sales tax, transient occupancy tax, and other revenues that are primarily used to pay for ongoing municipal services and operations. Both the General Fund and the Capital Improvement Program are critical funding sources for the Smoky Hollow Specific Plan’s “interim” physical improvements. The General Fund will also need to support ongoing programs that require City staff time, such as the developer toolkit and grant funding applications.
- ▶ **Capital Improvement Program (CIP):** Infrastructure projects identified in the Smoky Hollow Specific Plan—including the major capital improvement projects—are candidates for inclusion in the City’s Capital Improvement Program, which is updated annually and includes a projection of five years of future infrastructure projects.
- ▶ **User Fees:** User fees and rates include the fees charged for the use of public infrastructure or goods. It may be possible to use some portion of user fee or rate revenue toward financing the costs of new infrastructure, but user fees are generally

unlikely to be a major source of funding for implementation of the Smoky Hollow Specific Plan. One exception to this is that any potential future parking meter or business permit parking revenue—if these programs are adopted—could contribute partial funding for parking management programs as part of a parking benefit district.

OUTSIDE GRANTS:

Various Federal, State, and regional grant programs distribute funding for public improvements. Because grant programs are typically competitive, grant funds are an unpredictable funding source, and the City of El Segundo must remain vigilant in applying for grants to implement the Smoky Hollow Specific Plan. Smoky Hollow projects focused on transit improvements and pedestrian and bicycle improvements may be especially competitive for grant funding since these projects contribute to achieving the goals of the regional Sustainable Communities Strategy. For example, the Southern California Association of Governments (SCAG) provides competitive grant funding under the Active Transportation Program for infrastructure improvements such as bicycle lanes and pedestrian improvements.

DEVELOPER CONTRIBUTIONS:

- ▶ **Development Standards:** Each new development project will contribute to the Smoky Hollow Specific Plan’s implementation by meeting requirements regulating each project’s land uses, height, density, bulk, parking requirements, on-site circulation, on-site open space, street frontage improvements, and other features. New development projects can also be required to reimburse the City for the cost of developing and administering the Smoky Hollow Specific Plan itself. These standards are adopted in the City’s zoning ordinance and must be satisfied in order for a project to be granted approval.
- ▶ **CEQA Mitigations:** The environmental review process requires the analysis of a project’s environmental impacts and the identification of measures to reduce or eliminate these impacts. As a requirement of approval, developers may be required to undertake a number of mitigation measures, such as off-site traffic mitigation as defined by the California Environmental Quality Act (CEQA).

Architectural examples of old and new buildings in Smoky Hollow



- ▶ **Impact/In-Lieu Fees:** Impact and in-lieu fees are one-time fees imposed on new developments to pay for improvements and facilities that either serve the new development or reduce the impacts of the project on the community. Fee revenues cannot be used to fund existing deficiencies in infrastructure. In-lieu fees are payments made instead of meeting an on-site development requirement (such as paying a fee in-lieu of providing on-site parking spaces), while impact fees are required unless the impact is addressed in some other way (if allowed). The cost

and basis of impact fees and in-lieu fees must be directly related to the impacts being mitigated or requirement being met, respectively. El Segundo's existing impact fees are dedicated to specific traffic mitigation and public facilities. This fee would have to be amended to include projects in the Smoky Hollow area.

A parking in-lieu fee option is promising for the Smoky Hollow Specific Plan district, since it would allow reinvestment to occur on smaller parcels that may be unable to accommodate required parking on-site. Fee revenue could be dedicated to

street restriping to expand the supply of on-street parking.

- ▶ **Negotiated Agreements:** Negotiated community benefits are developer contributions that exceed the baseline features required through development standards, environmental mitigation measures, and impact fees. These agreements are typically negotiated for large development projects, often either as a codified condition of approval for projects meeting certain conditions, or in exchange for variances from existing land use regulations. These could potentially be

Parking in Smoky Hollow is a Primary Concern



applicable to the larger property holdings in the eastern Smoky Hollow area.

Reimbursement agreements are a form of agreement in which a developer provides infrastructure or facilities that serve the needs of the broader area, which are then dedicated or conveyed to the public. The developer's additional costs are then reimbursed by the City and/or future development projects that benefit from the infrastructure or facility. Such an approach is more typically used in greenfield locations in which a single developer is required to build major sewer/water and parks facilities with capacity to serve future growth at other adjacent properties. While opportunities to use the reimbursement agreement tool are therefore limited in Smoky Hollow, a single large development project may have capacity to dedicate additional land for parks or parking under such an arrangement.

DISTRICT-BASED TOOLS:

Land-based financing tools are typically associated with new real estate development to generate benefit-based special assessment revenues or property tax revenues to finance improvements through bond repayment or paying for improvements over time. District-based tools provide a stable revenue stream while ensuring that properties benefitting from improvements also contribute to those public investments. The following table describes the three primary types of district-based funding and financing tools. Note that assessment districts and community facilities districts primarily capture additional funding from private entities, while the enhanced infrastructure financing district reinvests growth in public property tax revenues within the district that would otherwise accrue to the City.

The property-based improvement district (PBID) and/or business improvement district (BID) are particularly promising for use in Smoky Hollow. With ongoing funding by property owners and/or business owners,

a PBID or BID would provide an ongoing stream of revenue for promoting the district, contributing to lower-cost physical improvements, and managing any ongoing programs. This revenue source is generally insufficient to fund major capital improvements, but the limited assessment and the local control of revenues are likely to appeal to property owners and businesses within the district.

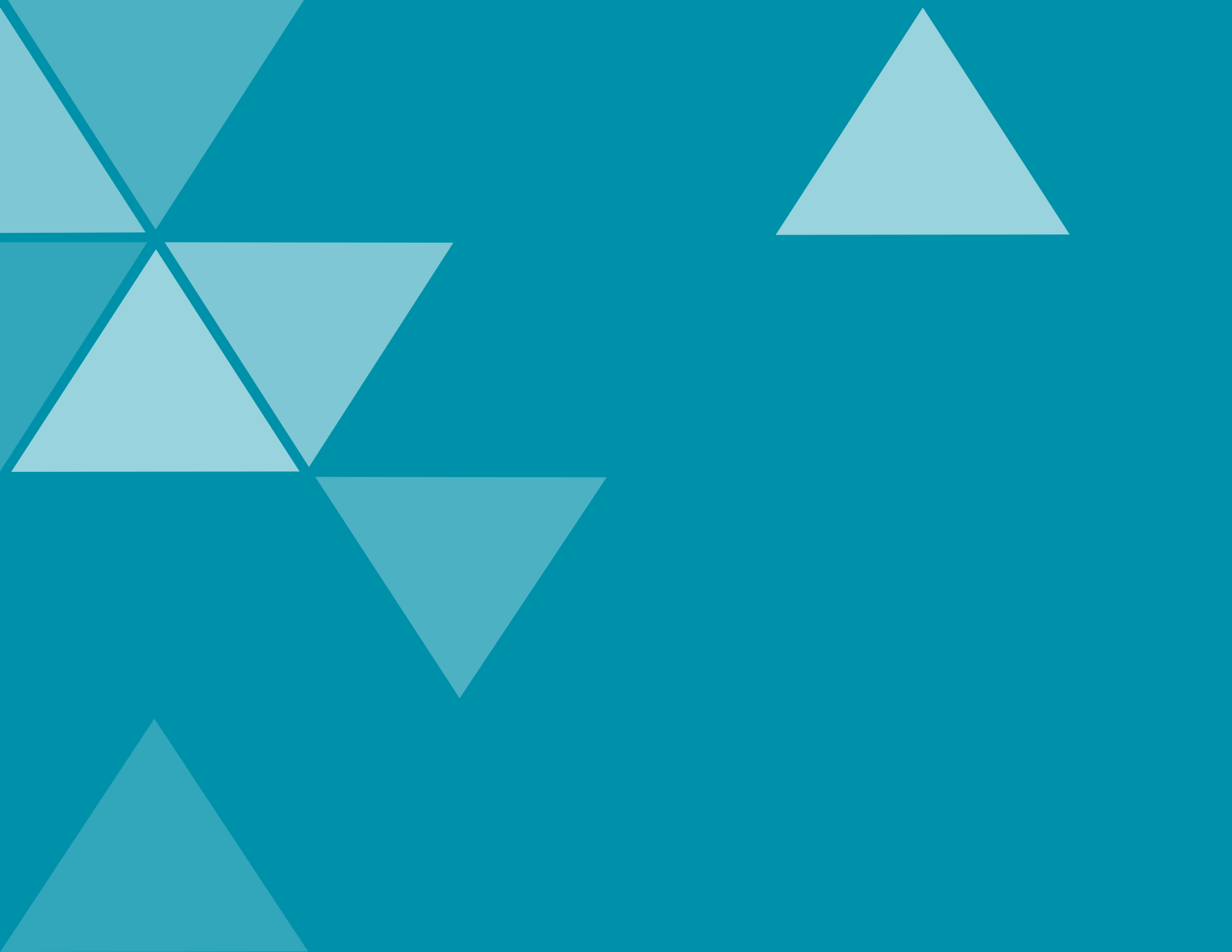
A Mello-Roos community facilities district (CFD) would provide a flexible and substantial revenue source against which it is possible to issue bonds for major capital improvements. Revenues can also be used to fund ongoing operation and maintenance expenses. However, passage of a CFD in Smoky Hollow is likely to be challenging until property owners reach consensus around shared infrastructure needs and a willingness to contribute significant monetary resources toward resolving those needs.

Table 5-3: Summary of Major District-Based Value Capture Tools

FUNDING TOOL	DESCRIPTION	USES	CONSIDERATIONS
Special Assessment Districts	<p>Additional assessment against a range of participants, depending on the type of district and relative benefit received.</p> <p>Examples include: Landscaping and Lighting District, Community Benefit District, Business Improvement District, Property-Based Business Improvement District</p>	Most useful for funding ongoing operations and maintenance.	<ul style="list-style-type: none"> ▶ Requires majority vote of paying stakeholders. ▶ Increases costs and risk for paying stakeholders. Stakeholders need to perceive a clear benefit for themselves. ▶ Impacts paying stakeholders' overall ability to support other taxes, fees, and community benefits. ▶ Little financial risk to the City or public agencies; could lead to increased tax revenue based on private reinvestment. ▶ Additional City staff time to administer districts could offset some gains.
Community Facilities District (Mello-Roos)	Additional assessment on property, levied and varied based on a selected property characteristic (excluding property value).	Infrastructure improvements, development of public facilities, ongoing operations and maintenance.	<ul style="list-style-type: none"> ▶ Requires approval of 2/3 of property owners (by land area) if there are fewer than 12 registered voters residing in the district. ▶ Boundaries can include noncontiguous parcels. ▶ Fees can be proportionally subdivided and passed on to future property/home owners. ▶ Increases costs and risk for landowners and homeowners if fees dissuade buyers or reduce achievable sales prices. ▶ Impacts paying stakeholders' overall ability to support other taxes, fees, and community benefits.
Enhanced Infrastructure Financing District	Diverts a portion of future General Fund property tax revenues generated within the district to help fund infrastructure projects.	Infrastructure improvements, development of public facilities, affordable housing development.	<ul style="list-style-type: none"> ▶ Formation does not require a local vote, but bond issuance requires a vote of 55 percent of landowners by area if there are fewer than 12 registered voters residing in the district. ▶ Does not cost individual property owners additional fees and taxes. ▶ Does not divert revenues from schools. ▶ Reduces future General Fund revenues by restricting use of the district's future property tax revenue growth. Does not typically generate significant additional revenue above what the City already receives.

Table 5-4: Applicable Funding Sources for Improvements and Programs in Smoky Hollow

IMPROVEMENT/PROGRAM CATEGORIES	DEVELOPER CONTRIBUTIONS				DISTRICT-BASED MECHANISMS			CITY RESOURCES			OUTSIDE SOURCES
	DEVELOPMENT STANDARDS	CEQA MITIGATIONS OF PROJECT IMPACTS	IMPACT/IN-LIEU FEES	NEGOTIATED & VOLUNTARY AGREEMENTS	ASSESSMENT DISTRICT (LLD, PBID, CBD)	CFD	EIFD	GENERAL FUND	CAPITAL IMPROVEMENT PROGRAM FUNDS	USER FEES	OTHER REGIONAL, STATE, & FEDERAL GRANTS
Interim Physical Improvements											
Street retriiping/minor reconfiguration		X	X	X		X	X	X	X		X
Property frontage improvements	X	X		X		X	X	X	X		
Crosswalk improvements		X	X	X	X	X	X	X	X		X
Temporary parklets				X	X	X	X	X	X		X
Privately-owned open spaces	X			X							
Major Capital Improvement Projects											
Street reconfiguration and redesign		X	X	X		X	X	X	X		X
Streetscape improvements				X	X	X	X	X	X		X
Public parks and open spaces			X	X		X	X	X	X		X
Ongoing Programs											
Public improvement financing plan								X			
Promotional marketing of Smoky Hollow					X			X			
Property owner outreach					X			X			
Permit parking district								X		X	
Lunchtime shuttle bus expansion					X			X		X	X
Transportation demand management programs								X		X	
Event programming					X			X			



The background is a solid teal color. It features two large, light-blue geometric shapes: a downward-pointing triangle at the top and an upward-pointing triangle at the bottom, both meeting at a central point. The letter 'A' is centered in the space between these two triangles.

A

APPENDIX:
GLOSSARY

A APPENDIX: GLOSSARY

This Appendix defines terms and phrases used in this Specific Plan that are technical or specialized or that may not reflect common usage.

Words or phrases not defined here shall be as defined in ESMC Section 15-1-6 (Definitions).

Accessory: A building, part of a building or structure, or use which is subordinate to, and the use of which is incidental to, that of the main building, structure or use on the same lot.

Alcohol Sales, Off-Site: Any establishment in which alcoholic beverages are sold for consumption off the premises.

Alcohol Sales, On-Site with Food Service: Any establishment in which alcoholic beverages are sold, served, or given away for consumption

on site as part of a restaurant, deli, market or similar establishment where customers purchase food and beverages and consume the food and beverages on the premises.

Assembly Halls: A building or portion of a building, used for large-scale indoor gatherings of people. For example, assembly halls include private educational facilities; religious institutions; clubs; lodges; theaters; and similar kinds of facilities whether available for public or private use.

Brewery and Alcohol Production: An establishment that produces ales, beers, meads, hard ciders, wine, liquor and/or similar beverages on-site. Also includes incidental sale of beverages for on-site and off-site consumption in keeping with the regulations of the Alcohol Beverage Control (ABC) and Bureau of Alcohol, Tobacco, and Firearms (ATF).

Business and Consumer Support Services: Business and consumer support services include establishments primarily providing consumers and businesses with services, including maintenance, repair, testing, and rentals.

Caretaker Unit: A dwelling unit used for a caretaker of the property on which it is located and no larger than 500 square feet in area.

Commercial Kitchen: An establishment where food and beverages are prepared for off-site consumption. Typical use is a catering facility.

Data Centers: An industrial building containing floor space that houses computer servers, and informational technology equipment primarily for the purpose of storing and distributing data.

Dwelling, Multiple-Family: A building or portion of a building containing three or more dwelling units designed or arranged for occupancy by three or more households living independently in which they may or may not share common entrances and/or other spaces.

Dwelling, Single-Family: A building containing no more than one dwelling unit designed for occupancy by not more than one household.

Dwelling, Two-Family: A building containing no more than two dwelling units designed or arranged for occupancy by two households living independently.

Financial Institutions: Banks, credit unions, investment companies, lending and thrift institutions, securities/commodity brokers.

Fitness Studios: An establishment where exercises and related activities are performed for the purpose of physical fitness. Examples of uses include Pilates, personal training, dance, yoga and martial arts studios.

Floor Area (Gross): The area included within the surrounding exterior walls of a building or portion thereof, exclusive of garages. The floor area of a building, or portion thereof, not provided with surrounding exterior walls

shall be the usable area under the horizontal projection of the roof or floor above.

Freight Forwarding: A person or company that organizes shipments for individuals or corporations to move goods from the manufacturer or producer to a market, customer, or final point of distribution.

Gyms: See “Fitness Studio.”

Incidental: See “Accessory.”

Industrial, Heavy: The manufacturing, compounding, processing, assembling or testing of large heavy items or materials in bulk.

Industrial, Light: A use engaged in the manufacture, predominately from previously prepared materials, of finished products or parts.

Live/Work: The partial use of a dwelling unit for commercial uses.

Medical/Dental Office/Clinic: A building or group of buildings designed and or used by, physicians, chiropractors, dentists and others engaged professionally in such healing arts for humans.

Outdoor Storage: The storage of various materials outside of a structure incidental to a principal use. Does not include the keeping of building materials reasonably required for construction work on the premises pursuant to a valid and current Building Permit.

Offices, General: Offices maintained and used as a place of business conducted by persons whose business activity consists principally of services as distinguished from the handling of commodities.

Open Space, Public or Quasi-public: Outdoor space that serves a leisure, recreational or aesthetic function. Examples include parks and athletic fields. Also includes privately owned publicly accessible spaces in the form of an arcade, plaza, and similar places. Excludes commercial recreation where fees are charged for entrance or use.

Parking Facility: A public or private space dedicated to accommodating vehicle parking stalls, backup area, driveways, and aisles. Also includes parking structures.

Personal/Mini Storage, General: A facility having compartments, rooms, spaces, containers or other type of units that are individually leased, rented, sold or otherwise

contracted for the storage of personal or business goods or property Also known as self storage and mini storage. Does not include Personal Storage, Collection or Warehousing.

Personal Storage, Collection: A facility having compartments, rooms, spaces, containers or other type of units that are individually leased, rented, sold or otherwise contracted for the storage of specialized collections. Facilities under this definition provide specialized features and/or mechanisms to facilitate the storage of specific collection types, such as temperature or humidity controlled units for the storage of wine, cigars, art, furs, or classic cars. Does not include General Personal/Mini Storage.

Public Facilities: A building or structure owned, operated or occupied by a governmental agency. Public facilities include: municipal, county, state or federal governmental facilities.

Public Utilities: Facilities, equipment, and associated features related to the mechanical functions of a building and services such as water, electrical, telecommunications, and waste. Includes facilities for flood control and the generation of electricity. Excludes wireless communications facilities.

Research and Development: Establishments engaged in study, testing, design, analysis and experimental development and testing of products, processes or services.

Restaurant, Fast Food: A restaurant where customers purchase food and beverages and either consume the food and beverages on the premises or take the food and beverages off the premises. Typical characteristics of a fast food restaurant include: the purchase of food and beverages at a walk-up window or counter; no table service; payment for food and beverages before consumption; and the packaging of food and beverages in disposable containers.

Restaurant, Food To Go and Take-out: A restaurant or other such establishment designed as a take-out facility in which no food is consumed on the premises and no permanent provisions are made for that purpose. Provisions for deliveries, catering, drive-through or walk-up facilities are permitted.

Restaurant, Full Service: A restaurant where customers purchase food and beverages and consume the food and beverages on the premises. Typical characteristics of a full service restaurant include: table service; payment after consumption; and serving food and beverages in non-disposable containers. A full service

restaurant may include incidental or occasional takeout sales.

Restaurant, Outdoor Dining: A dining area with seats and/or tables located outside the walls of the structure without a solid roof cover.

Retail: Sales, of physical objects and/or prepackaged food items to the consumer. Retail sales transactions typically require collection of sales and use tax.

Service Stations: An area which provides for the sale of gasoline, other fuels, and lubricants for motor vehicles as the primary use.

Snack Shop: An establishment that sells food or beverages for consumption on or off the premises in conjunction with retail sales of other goods.

Studio/Sound Stages and Support Facilities: Space in an outdoor or indoor area, building, part of a building, structure, or a defined area, which is utilized primarily for the creation of film, television, music video, multimedia, or other related activities.

Vehicle Sales and Services: The sales, rental, repair, alteration, restoration, towing, painting, or finishing of automobiles, trucks, recreational vehicles, boats, and other vehicles as a primary

use, including the incidental wholesale and retail sale of vehicle parts as an accessory use.

Veterinary Services: Establishments where household animals receive medical and surgical treatment and may be temporarily boarded in association with such medical or surgical treatment.

Veterinary Services with Boarding and/or Day Care: Establishments where household animals receive medical and surgical treatment, and which offer boarding or animal day care services and facilities not associated with medical or surgical treatment.

Warehousing: The use of a building or structure as storage space for goods, merchandise, or equipment and where the facility owner/operator of the warehouse is the owner of the goods or is the entity that offers the goods for sale or resale.

Wholesaling: The sale of commercial goods at or near production cost. The wholesaling use category includes firms involved in the sale, of products primarily intended for industrial, institutional, or commercial businesses. Businesses may or may not be open to the general public, but sales to the general public are limited.